

**ANNUAL REPORT**  
**to the**  
**GOVERNMENTS**  
**of**  
**THE UNITED STATES and CANADA**

**COLUMBIA RIVER TREATY**  
**PERMANENT ENGINEERING BOARD**

**Washington, D.C.**

**Ottawa, Ontario**

**30 September 2014**





**COLUMBIA RIVER TREATY PERMANENT ENGINEERING BOARD**  
C A N A D A • U N I T E D S T A T E S

**CANADIAN SECTION**  
N. O'DEA, Chair Nominee  
T. Newton, Member

**UNITED STATES SECTION**  
J. DALTON, Chair  
E. Sienkiewicz, Member

4 February 2015

The Honorable John Kerry  
Secretary of State  
Washington, D.C.

The Honourable Greg Rickford  
Minister of Natural Resources  
Ottawa, Ontario

Dear Secretary Kerry and Minister Rickford:

We refer you to the Treaty between the United States of America and Canada relating to cooperative development of the water resources of the Columbia River Basin, signed at Washington, D.C., on 17 January 1961.

In accordance with the provisions of Article XV, paragraph 2(e), we are submitting the fiftieth Annual Report of the Permanent Engineering Board, dated 30 September 2014. The report documents the results achieved under the Treaty for the period from 1 October 2013 to 30 September 2014.

The Board is pleased to report that, for this reporting period, the objectives of the Treaty were met.

Respectfully submitted:

For the United States

For Canada

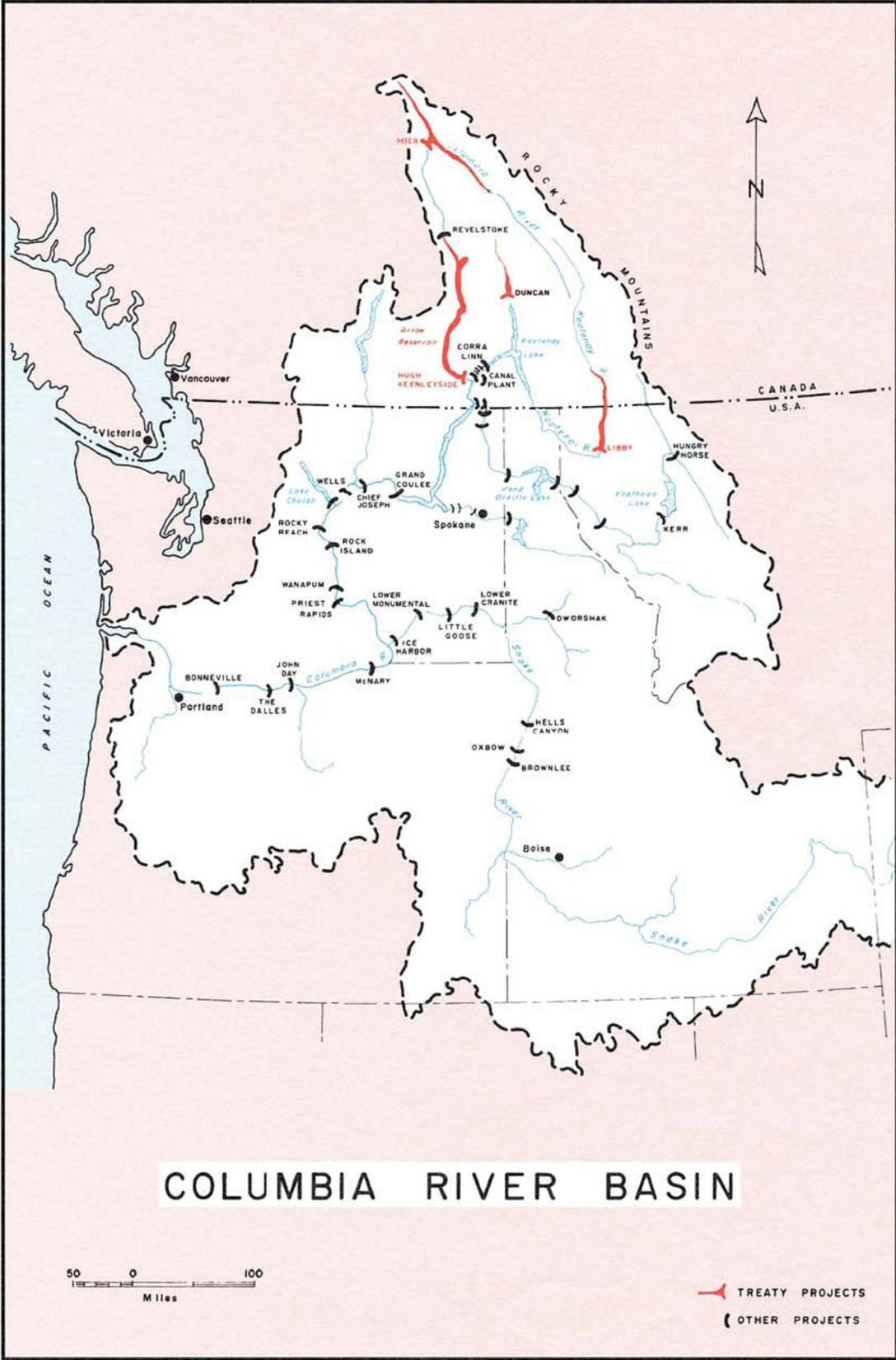
James Dalton, Chair

Niall O'Dea, Chair Nominee

Ed Sienkiewicz

Tim Newton







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## EXECUTIVE SUMMARY

The fiftieth Annual Report of the Permanent Engineering Board is submitted to the governments of Canada and the United States in compliance with Article XV of the Columbia River Treaty (CRT) of 17 January 1961. This report describes Treaty projects, storage operations, and the resulting benefits achieved by each country for the period from 1 October 2013 to 30 September 2014.

During the reporting period, the Canadian Treaty projects – Mica, Duncan, and Arrow – were operated according to the 2013-2014 and 2014-2015 Detailed Operating Plans (DOPs), the 2003 Flood Control Operating Plan (FCOP), and several supplemental operating agreements. The Libby project was operated consistently with the Libby Coordination Agreement (LCA), including the Libby Operating Plan (LOP), United States (U.S.) requirements for power, and U.S. Fish and Wildlife Service's (USFWS) 2006 Biological Opinion (BiOp), as clarified, and the National Oceanic and Atmospheric Administration (NOAA) Fisheries' 2010 and 2014 Supplemental BiOp for operation and maintenance of the Federal Columbia River Power System (FCRPS).

Canadian Treaty storage began the Operating Year on 1 August 2013 at 99.1 percent full, and ended the year on 31 July 2014 at 97.6 percent full. The actual runoff for the overall Columbia Basin (U.S. and Canada combined) measured at The Dalles for January through July 2014 was 107% of normal. The 2014 Water Year (WY) had relatively average runoff, ranking 22<sup>nd</sup> wettest out of 54 years of record in total April-August runoff as measured at The Dalles.

The Canadian Entitlement to the downstream power benefits for the reporting period was determined according to the procedures set out in the Treaty and Protocol. From 1 August 2013 through 31 July 2014, the U.S. Entity delivery of the Canadian Entitlement to downstream power benefits, before deducting transmission losses, was 505.5 megawatts of average energy at rates up to 1,336 megawatts of capacity. From 1 August 2014 to 30 September 2014, the U.S. Entity delivery of the Canadian Entitlement to downstream power benefits, before deducting transmission losses, was 479.9 megawatts of average energy at rates up to 1,369 megawatts of capacity. The Canadian Entitlement obligation was determined by the 2013-2014 and 2014-2015 Assured Operating Plans (AOP) and Determination of Downstream Power Benefits.

The Canadian Entitlement was delivered on schedule 99.98% of the time. During the course of the 2013-2014 Operating Year, there were two curtailment events for Canadian Entitlement deliveries. These included a 28 megawatt hour (MWh) cut on 28 September 2013 due to transmission congestion, and a 149 MWh cut on 1 April 2014 due to transmission congestion in the Puget Sound area of Washington State. All of the curtailed power was delivered later within the same month of curtailment, as per agreements between the Entities. The CRT Entities signed a short-term agreement (27 Sept 2013 to 31 Aug 2015) in consideration of Canadian concerns over Libby variable discharge flood control (VarQ) operations. The short-term agreement is supplemental to the 2000 LCA, and most of the LCA provisions remain in place. Under the short-term agreement, BC Hydro receives further flexibility for its Arrow provisional draft account as well as a more efficient benefit-delivery mechanism.

The Columbia River Treaty Hydrometeorological Committee (CRTHMC) continues to work on evaluating the sufficiency and adequacy of the existing hydrometeorological network capabilities to support Treaty operations. Methodology for the April to August Libby seasonal volume forecast has been updated to include the above-average rainfall in the springs of 2011-2013 in the statistics of historical data. Water supply forecasts has also incorporated 5-day weather forecasts (extended from 3-day forecasts), consistent with the methodologies used in other River Forecast Centers in the west. Four new snow pillow stations were installed in 2013 and 2014 in the Upper Columbia drainage area. They will provide much needed high elevation snowpack information in real time for water supply forecasting. The CRTHMC finds the basin gaging network to be adequate for Treaty purposes at this time and continues to improve the accessibility and security of the database. The Committee's 2014 Annual Report was completed in December 2014.

The Long Term NTSA, executed in April 2012, was utilized by BPA and BC Hydro to reduce high Arrow outflows in early July 2013, and release this water instead during August-September 2013. In addition, BPA and BC Hydro used the provisions of the NTSA for power purposes during the winter period and reshaped flows from spring into summer during the fish passage season. In accordance with the Entity agreement that approved the 2012 NTSA contract between BPA and BC Hydro, the Columbia River Treaty Operating Committee (CRTC) monitored the storage and release operations under the Agreement throughout the operating year to ensure they did not adversely impact the operation of CRT storage required by the DOPs.

During the period of this Annual Report, the CRTC completed one supplemental operating agreement, the 2014 Non-power Uses Agreement, for the mutual benefit of both countries, signed 22 November 2013. This agreement fulfilled the Federal Columbia River Power System (FCRPS) Biological Opinion (BiOp) requirement that supports the 2010 and 2014 Biological Opinions and provided for storing 1 Maf of flow augmentation water in January 2014 that was released in July 2014. The non-power benefits included changes to stream flows downstream of Keenleyside Dam from January through June that protected rainbow trout and mountain whitefish spawning in Canada and enhanced conditions for the downstream migration of salmon in the U.S.

Regarding the review of the Columbia River Treaty, it was noted in the last Annual Report that the U.S. Entity had completed an initial “working draft” recommendation proposal to the U.S. Department of State, which was released to regional sovereigns, stakeholders and the general public for comments on 27 June 2013. After feedback had been compiled and evaluated, a revised “draft recommendation,” was released for public review and comment between 20 September and 25 October 2013. Additional regional outreach and briefings were conducted by U.S. Entity staff in the November and early December 2013 timeframe, resulting in a final recommendation that the U.S. Entity transmitted to the U.S. Department of State on 13 December 2013. The U.S. Entity’s Final Recommendation and the three-year process leading up to it also marked the successful conclusion of the regional recommendation chapter of the U.S. Treaty Review, and the beginning of a formal review by the U.S. Government. At the time this Annual Report was being prepared, that U.S. Government review was ongoing.

Led by the B.C. Treaty Review team, the Canadian Entity completed a series of community meetings in November 2013. The draft B.C. recommendation was released in Fall 2013, and, on 13 March 2014, the release of the Government of British Columbia's decision to continue the Columbia River Treaty and seek improvements within its existing framework was announced. B.C.'s decision includes 14 principles that will guide B.C. in any future discussions with Canada and the U.S. on the future of the Treaty. The decision and principles follow more than two years of technical, social, economic and legal studies and an extensive consultation process with various levels of government, stakeholder groups, First Nations and the public. The principles include considerations around flood risk management, hydropower generation, ecosystems and climate change, while allowing for flexibility moving forward to adapt to evolving economic, social and environmental circumstances in each country.

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*Photographs supplied by the British Columbia Hydro and Power Authority and the U.S. Army Corps of Engineers.*

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## ABBREVIATIONS AND ACRONYMS

AER	Actual Energy Regulation
aMW	Average Megawatts
AOP	Assured Operating Plan (from 1 August to 31 July)
BC Hydro	British Columbia Hydro and Power Authority
BiOp	Biological Opinion
BPA	Bonneville Power Administration
CEPA	Canadian Entitlement Purchase Agreement
CRTHMC	Columbia River Treaty Hydrometeorological Committee
CRTOC	Columbia River Treaty Operating Committee
cfs	Cubic feet per second
DDPB	Determination of Downstream Power Benefits
DOP	Detailed Operating Plan (from 1 August to 31 July)
ESA	Endangered Species Act
ESP	Ensemble Streamflow Prediction
FCOP	Flood Control Operating Plan
FCRPS	Federal Columbia River Power System
ft	Feet
hm <sup>3</sup>	Cubic hectometres
IJC	International Joint Commission
kaf	Thousand acre-feet
kcfs	Thousand cubic feet per second
ksfd	Thousand second-foot-days
km	Kilometres
km <sup>3</sup>	Cubic kilometres
kV	Kilovolts
LCA	Libby Coordination Agreement
m	Meters
m <sup>3</sup> /s	Cubic meters per second
Maf	Million acre-feet
mi	Miles
MW	Megawatts
MWh	Megawatt hour
NMFS	National Marine Fisheries Service
NOAA	National Oceanic and Atmospheric Administration
NTSA	Non-Treaty Storage Agreement
PEBCOM	Permanent Engineering Board Engineering Committee
PNCA	Pacific Northwest Coordination Agreement
PSANI	Puget Sound Area / Northern Intertie
SRT	Sovereign Review Team
TSR	Treaty Storage Regulation
USACE	U.S. Army Corps of Engineers
USFWS	U.S. Fish and Wildlife Service
VarQ	Variable discharge flood control



## **INTRODUCTION**

The Columbia River Treaty provides for the cooperative development of the water resources of the Columbia River Basin. Article XV of the Treaty established a Permanent Engineering Board and specified that one of its duties is to “make reports to Canada and the United States of America at least once a year of the results being achieved under the Treaty.”

This annual report, which covers the period from 1 October 2013 through 30 September 2014, describes the activities of the Board, Treaty projects, storage operations, and the resulting benefits achieved by each country. It also presents summaries of the essential features of the Treaty and of the responsibilities of the Board and the Entities.

The report refers to items currently under review by the Entities; provides details on calculating flood control and power benefits and on operation of Treaty reservoirs and flow discharges at the border; and presents the conclusions of the Board.



Libby Dam – Kootenai River, Montana

# THE COLUMBIA RIVER TREATY

## General

The Columbia River Treaty was signed in Washington, D.C., on 17 January 1961, and was ratified by the United States Senate in March of that year. In Canada, ratification was delayed. Further negotiations between the two countries resulted, on 22 January 1964, in a formal agreement by an exchange of notes to a Protocol to the Treaty, and to an Attachment Relating to Terms of Sale. The Treaty and related documents were approved by the Canadian Parliament in June 1964.

The Canadian Entitlement Purchase Agreement (CEPA) was signed on 13 August 1964. Under the terms of this agreement, Canada's share of downstream power benefits resulting from the first 30 years of scheduled operation of each of the Canadian storage projects was sold to a group of electric utilities in the United States known as the Columbia Storage Power Exchange.

On 16 September 1964, the Treaty and Protocol were formally ratified by an exchange of notes between the two countries. The sum of US\$253.9 million was delivered to the Canadian representatives as payment in advance for the Canadian entitlement to downstream power benefits during the period of the Purchase Agreement. On the same date, at a ceremony at the Peace Arch Park on the International Boundary, the Treaty and its Protocol were proclaimed by President Johnson of the United States, Prime Minister Pearson of Canada, and Premier Bennett of British Columbia.

## Features of the Treaty and Related Documents

The essential undertakings of the Treaty are as follows:

- (a) Canada will provide 19.1 km<sup>3</sup> (15.5 Maf) of usable storage by constructing dams near Mica Creek, the outlet of Arrow Lakes, and Duncan Lake in British Columbia.
- (b) The United States will maintain and operate the hydroelectric power facilities included in the base system and any new main-stem projects to make the most effective use of improved streamflow resulting from operation of the Canadian storage. Canada will operate the storage in accordance with the procedures and operating plans specified in the Treaty.
- (c) The United States and Canada will share equally the additional power benefit available in the United States as a result of river regulation by upstream storage in Canada.
- (d) On commencement of the respective storage operations, the United States will make payments to Canada totalling US\$64.4 million for flood control provided by Canada.
- (e) The United States has the option of constructing a dam on the Kootenai River near Libby, Montana. The Libby Reservoir would extend some 67.6 km (42 miles) into Canada, and Canada would make the necessary Canadian land available for flooding.

(f) Both Canada and the United States have the right to make diversions of water for consumptive use and, in addition, after September 1984, Canada has the option of making specific diversions of the Kootenay River into the headwaters of the Columbia River for power purposes.

(g) Differences arising under the Treaty that cannot be resolved by the two countries may be referred by either country to the International Joint Commission or to arbitration by an appropriate tribunal as specified by the Treaty.

(h) The Treaty shall remain in force for at least 60 years from its date of ratification, 16 September 1964. The Protocol of January 1964 amplified and clarified certain terms of the Columbia River Treaty. The Attachment Relating to Terms of Sale signed on the same date established agreement that, under certain terms, Canada would sell in the United States its entitlement to downstream power benefits for a 30-year period. The Exchange of Notes and Attachment Relating to Terms of Sale of January 1964 and the CEPA of 13 August 1964 (the Sales Agreement) provided that the Treaty storage would be operative for power purposes on the following dates: Duncan storage on 1 April 1968; Arrow storage on 1 April 1969; and Mica storage on 1 April 1973. All sales under the Sales Agreement have now expired.

## **Termination Provisions**

Article XIX describes the period of the Treaty and provisions for its termination. While the Treaty has no official termination date, Canada or the United States may issue notice to terminate most of the provisions of the Treaty 60 years (at the earliest) from its date of ratification (that is, on September 16, 2024), provided they have given at least ten years' written notice. Certain provisions of the Treaty change automatically in 2024, while others continue for the useful life of the Treaty facilities.

# PERMANENT ENGINEERING BOARD

## General

Article XV of the Columbia River Treaty establishes a Permanent Engineering Board consisting of two members to be appointed by Canada and two members to be appointed by the United States. Appointments to the Board were to be made within three months of the date of ratification. The duties and responsibilities of the Board are also stipulated in the Treaty and related documents.

## Establishment of the Board

On 7 December 1964, pursuant to Executive Order No. 11177 dated 16 September 1964, the Secretary of the Army and the Secretary of the Interior each appointed a member and an alternate member to form the United States Section of the Permanent Engineering Board. Pursuant to the Department of Energy Organization Act of 4 August 1977, the appointments to the United States Section of the Board are now made by the Secretary of the Army and the Secretary of Energy. The members of the Canadian Section of the Board were appointed by Order in Council P.C. 1964-1671 dated 29 October 1964. Each Canadian member was authorized to appoint an alternate member. On 11 December 1964, the two governments announced the composition of the Board.

The names of Board members, alternate members, and secretaries are shown in Appendix A, as are the names of the current members of the Board's Engineering Committee (PEBCOM).

## Duties and Responsibilities

The general duties and responsibilities of the Board to the governments, as set forth in Article XV(2) of the Treaty and related documents, include:

- (a) assembling records of the flows of the Columbia River and the Kootenay River at the Canada–United States of America boundary;
- (b) reporting to Canada and the United States of America whenever there is substantial deviation from the hydroelectric and flood control operating plans and, if appropriate, including in the report recommendations for remedial action and compensatory adjustments;
- (c) assisting in reconciling differences concerning technical or operational matters that may arise between the Entities;
- (d) making periodic inspections and requiring reports as necessary from the Entities, with a view to ensuring that the objectives of the Treaty are being met;

(e) making reports to Canada and the United States of America at least once a year of the results being achieved under the Treaty and making special reports concerning any matter that it considers should be brought to their attention;

(f) investigating and reporting with respect to any other matter coming within the scope of the Treaty at the request of either Canada or the United States of America; and

(g) consulting with the Entities on the establishment and operation of a hydrometeorological system as required by Annex A of the Treaty.



Hugh Keenleyside Dam (Arrow Lakes) – Columbia River, British Columbia  
Concrete spillway and discharge works with navigation locks and earthfill dam.  
The new 185-MW power plant is on the north abutment (right-hand side).

## **ENTITIES**

### **General**

Article XIV(1) of the Columbia River Treaty provides that Canada and the United States of America shall each designate one or more Entities to formulate and execute the operating arrangements necessary to implement the Treaty. The powers and duties of the Entities are specified in the Treaty and its related documents.

### **Establishment of the Entities**

Executive Order No. 11177, previously referred to, designated the Administrator of the Bonneville Power Administration (BPA), the Department of the Interior (moved by a later Executive Order to the Department of Energy), and the Division Engineer, North Pacific (now Northwestern) Division, Corps of Engineers, Department of the Army, as the United States Entity, with the Administrator to serve as Chair. Pursuant to the Department of Energy Organization Act of 4 August 1977, the BPA was transferred to the Department of Energy. Order in Council P.C. 1964-1407, dated 4 September 1964, designated the British Columbia Hydro and Power Authority (BC Hydro) as the Canadian Entity.

The names of the members of the Entities are shown in Appendix B.

### **Powers and Duties of the Entities**

In addition to the powers and duties specified elsewhere in the Treaty and related documents, Article XIV(2) of the Treaty requires that the Entities be responsible for the following:

- (a) coordination of plans and exchange of information relating to facilities to be used in producing and obtaining the benefits contemplated by the Treaty;
- (b) calculation of and arrangements for delivery of hydroelectric power to which Canada is entitled for providing flood control;
- (c) calculation of the amounts payable to the United States of America for standby transmission services;
- (d) consultation on requests for variations made pursuant to articles XII(5) and XIII(6);
- (e) establishment and operation of a hydrometeorological system as required by Annex A;
- (f) assisting and cooperating with the Permanent Engineering Board in the discharge of its functions;
- (g) periodic calculation of accounts;

- (h) preparation of the hydroelectric operating plans and flood control operating plans for the Canadian storage together with determination of the downstream power benefits to which Canada is entitled;
- (i) preparation of proposals to implement Article VIII, and carrying out of any disposal authorized or exchange provided for therein;
- (j) making appropriate arrangements for delivery to Canada of the downstream power benefits to which Canada is entitled, including such matters as load factors for delivery, times and points of delivery, and calculation of transmission loss; and
- (k) preparation and implementation of detailed operating plans that may produce results more advantageous to both countries than those that would arise from operation under the plans referred to in annexes A and B. Article XIV(4) of the Treaty provides that the two governments may, by an exchange of notes, empower or charge the Entities with any other matter coming within the scope of the Treaty.

## ACTIVITIES OF THE BOARD

### Meetings

The Board held its 81st meeting on 5 February 2014 in Portland, Oregon. In conjunction with this meeting, the Board also held its 62nd joint meeting with the Entities.

The following topics were discussed at the meeting: the 2013 and 2014 DOP and supplemental operating agreements; Libby VarQ and 2013 Operations; Canadian entitlement delivery; production of the 2018-2019 Assured Operating Plan and Determination of Downstream Power Benefits (AOP/DDPB); status of implementation of the 2012 long-term non-treaty storage agreement; Kootenay Lake IJC Board of Control activities; update on Hydrometeorological Committee activities; development of future plans for AOP 20; long-term solutions for Libby/VarQ; planning for Grohman Narrows modifications; FCRPS Biological Opinion; BC Hydro project updates; and 2014/2024 Treaty reviews.

### Reports Received

Throughout the reporting year, the Entities maintained contact with the Board and the Board's Engineering Committee (PEBCOM). Information pertinent to the operation of Treaty storage projects was made available to the Board.

Since the last Annual Report, the Board has received the following documents involving the operation of Columbia River Treaty storage:

- Columbia River Treaty Assured Operating Plan and Determination of Downstream Power Benefits for Operating Year 2018-2019, dated December 2013

*This document provides information on the operating plan for Columbia River Treaty storage and the resulting downstream power benefits for the period 1 August 2018 through 31 July 2019.*

- Columbia River Treaty Entity Agreement on the Assured Operating Plan and Determination of Downstream Power Benefits for the 2018-2019 Operating Year, signed 10 December 2013.

*This document is the agreement between the Entities to implement the AOP and DDPB that provide information on the operating plan for Columbia River Treaty storage and the resulting downstream power benefits for the period 1 August 2018 through 31 July 2019.*

- Detailed Operating Plan for Columbia River Storage for 1 August 2014 through 31 July 2015, dated June 2014

*This document provides the general guidelines, operating criteria, and reservoir rule curves for the operation of the three Treaty reservoirs (Mica, Arrow, and Duncan) in Canada for the Operating Year from 1 August 2014 through 31 July 2015.*

- Columbia River Treaty Entity Agreement on the Detailed Operating Plan for Columbia River Storage for 1 August 2014 through 31 July 2015, signed 16 June 2014.

*This document is the agreement between the Entities to implement the DOP for Columbia River storage during the period 1 August 2014 through 31 July 2015.*

- Annual Report of the Columbia River Treaty, Canadian and United States Entities, for the period 1 August 2013 through 30 September 2014.

*This report summarizes the operation of Treaty projects and other activities of the Entities for the period 1 August 2013 through 30 September 2014.*

## **Report to the Governments**

In accordance with Article XV, paragraph 2(e) of the Treaty, the forty-ninth Annual Report of the Board, dated 30 September 2013, was submitted to the governments of Canada and the United States.



Duncan Dam – Duncan River, British Columbia  
The earthen dam with discharge tunnels to the left and spillway to the right.

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## TREATY IMPLEMENTATION

### General

Implementation of the Treaty resulted in the construction of the Treaty projects, development of the hydrometeorological network, preparation of flood control operating plan, and annual preparation of operating plans for power and calculation of downstream power benefits. The three Treaty storage projects in British Columbia (Duncan, Arrow, and Mica) and the Libby storage project in the United States have been operated accordingly to produce flood control and power benefits in both Canada and the United States. The locations of the Treaty projects are shown in Plate No. 1 in Appendix D.

In the United States, the increased flow regulation provided by Treaty projects facilitated the installation of additional generating capacity at existing plants on the Columbia River.

In Canada, completion of the Canal Plant on the Kootenay River in 1976, installation of four turbines at Mica Dam by 1977 and a fifth in 2014, and completion of the Revelstoke dam including four turbines in 1984 (and a fifth turbine installed in 2010), and installation of two turbines adjacent to the Keenleyside Dam in Arrow Lakes in 2002, have resulted in 5573 megawatts (MW) of generation capacity in British Columbia that might not have been installed without the Treaty. A sixth turbine with a capacity of 520 MW is being installed in the Mica Dam. An additional generation unit at Revelstoke is also being planned.

The Treaty provides Canada with an option to divert the Kootenay River at Canal Flats into the headwater of the Columbia River starting in 1984. BC Hydro undertook engineering feasibility and environmental studies but no further work has been done in recent years.

Further to the expiration of the Sales Agreements in 1998, 1999 and 2003, the Board has monitored issues relating to the transmission and return of the Canadian entitlement, and the restructuring of electricity markets. It has also reviewed the impacts of U.S. resource agencies' biological opinions (BiOps) on Treaty operations.

### Treaty Projects

#### Duncan Project

Duncan Dam, the smallest Treaty project, was scheduled to begin operation by 1 April 1968. It was the first of the Treaty projects to be completed and became fully operational on 31 July 1967, well in advance of Treaty requirement. The Sales Agreement for Duncan expired 31 March 1998.

The earthfill dam is situated 9.7 km (6 mi) north of Kootenay Lake. The reservoir behind the dam extends as far as 43.5 km (27 mi) upstream and provides 1.73 km<sup>3</sup> (1.4 Maf) of usable storage, which is all committed under the Treaty. No power generation facilities have been installed.

The project is shown on page 12, and project data are provided in Appendix D, Table 1.

### Arrow Project

Hugh Keenleyside Dam, at the outlet of the Arrow Lakes, was the second Treaty project to be completed. It became operational on 10 October 1968, well ahead of the starting date of 1 April 1969 for the 30-year Sales Agreement.

The dam consists of two main components: a concrete gravity structure that extends 366 m (1200 ft) from the north bank of the river and includes the spillway, low-level outlets, and navigation lock; and an earthfill section that rises 52 m (170 ft) above the riverbed and extends 503 m (1650 ft) from the navigation lock to the south bank of the river. The reservoir extends 233 km (145 mi) upstream when full, including both the Upper and Lower Arrow lakes, and provides 8.8 km<sup>3</sup> (7.1 Maf) of Treaty storage.

The new 185-MW power plant at the Arrow Project, completed in 2002 and licensed to Arrow Lakes Power Corporation (owned by Columbia Basin Trust and Columbia Power Corporation, which are Crown Corporations in British Columbia), is located on the north abutment (left bank). A 1493 m (4900 ft) intake approach channel runs along the north end of the concrete dam and diverts the water of the Arrow Lakes through a powerhouse located in a rock outcrop 396 m (1300 ft) downstream. The generating facility contains two 92.5 MW Kaplan turbines. The facility is connected by a new 230 kV transmission line to the Selkirk substation integrated into BC Hydro's existing power grid. The power production at the new generating facility is incidental to releases for Treaty purposes. This new power plant reduces spill at Keenleyside Dam and provides environmental benefits by reducing the total gas pressure in the releases, which could be harmful to fish.

The project is shown on page 7, and project data are provided in Appendix D, Table 2.

### Mica Project

Mica Dam, the largest of the Treaty projects, was scheduled under the 30-year Sales Agreement to begin operation on 1 April 1973. The project was declared operational and commenced to store water on 29 March 1973. The dam is located on the Columbia River 137 km (85 mi) north of the town of Revelstoke in British Columbia. The earthfill dam rises more than 244 m (800 ft) above its foundation and extends 793 m (2600 ft) across the Columbia River valley. It is one of the tallest dams in North America. It creates a reservoir, the Kinbasket Lake, that is up to 217 km (135 mi) long with a storage capacity of 24.7 km<sup>3</sup> (20 Maf). The project is operated within 14.8 km<sup>3</sup> (12 Maf) of live storage, of which 8.6 km<sup>3</sup> (7 Maf) are committed under the Treaty.

The powerhouse in Mica Dam was designed for six generating units. Five Francis turbines and generators have been installed with a total capacity of 2325 MW. Installation of the sixth generating unit, with a capacity of 520 MW, is in progress and is scheduled for completion by 2016. However, the authorized diversion in its water licence would limit the maximum generation at the plant to less than 2845 MW after all six units become operational.

The project is shown on page 21, and project data are provided in Appendix D, Table 3.

### Libby Project in the United States

Libby Dam is located on the Kootenai River, 27.4 km (17 mi) northeast of the town of Libby, Montana. Construction began in the spring of 1966, and storage has been fully operational since 17 April 1973. Commercial generation of power began on 24 August 1975, which coincided with the formal dedication of the project. The concrete gravity dam is 931 m (3055 ft) long, rises 113 m (370 ft) above the riverbed, and creates Lake Koocanusa, which is up to 145 km (90 mi) long and extends 67.6 km (42 mi) into Canada. Lake Koocanusa has a gross storage of 7.2 km<sup>3</sup> (5.9 Maf), of which 6.1 km<sup>3</sup> (5.0 Maf) is usable for flood control and power purposes. When completed in 1976, the Libby powerhouse had four units with a total installed capacity of 420 MW.

Construction of four additional generating units was initiated during fiscal year 1978, but Congressional restrictions imposed in the 1982 *Appropriations Act* provided for completion of only one of these units. That unit became available for service late in 1987. The total installed capacity for the five units is 600 MW. Recent U.S. legislation (*Public Law 104-303*, 12 Oct. 1996) authorizes the U.S. Army Corps of Engineers (USACE) to complete generating units six through eight. No action was taken in this regard during this reporting period.

The Libby project is shown on page 2, and project data are provided in Appendix D, Table 4.

### Libby Project in Canada

Canada has fulfilled its obligation to prepare the land required for the 68 km (42 mi) portion of Lake Koocanusa in Canada. British Columbia is responsible for reservoir debris clean-up on the Canadian side of the border.

## **Hydrometeorological Network**

One of the responsibilities assigned to the Entities by the Treaty is the establishment and operation, in consultation with the Permanent Engineering Board, of a hydrometeorological system to obtain data for the planning of flood control and power operation. This system includes snow courses, meteorological stations, and reservoir level and streamflow gauges. The Columbia River Treaty Hydrometeorological Committee (CRTHMC), formed by the Entities in 1968, makes recommendations on further development of the Treaty Hydrometeorological System. The Committee's 2014 Annual Report was completed in December 2014.

Four new snow pillow stations were installed in 2013 and 2014 in the Upper Columbia drainage area. They will provide much needed high elevation snowpack information in real time for water supply forecasting. The Hydrometeorological Committee continued to review the adequacy of system stations and found the basin gaging network to be adequate for Treaty purposes at this time. The Committee also continued to improve the accessibility and security of the database.

Methodology for the April to August Libby seasonal volume forecast has been updated to include the above-average rainfall in the springs of 2011-2013 in the statistics of historical data. Water supply forecasts has also incorporated 5-day weather forecasts (extended from 3-day forecasts), consistent with the methodologies used in other River Forecast Centers in the west.

## Power Operating Plans and Calculation of Downstream Power Benefits

The Treaty and related documents require the Entities to develop and agree on an Assured Operating Plan (AOP) annually for the sixth succeeding year from the current year. This AOP, prepared five years in advance, represents the commitment of the Canadian Entity to operate the Treaty storage in Canada (Duncan, Arrow, and Mica) and provides the Entities with a basis for system planning. The calculation of downstream power benefits accrued to each country under the Treaty is also prepared five years in advance based on the Treaty operation criteria in the AOP. At the beginning of each operating year, a Detailed Operating Plan (DOP) for the three Treaty projects in Canada is prepared. This plan accounts for projected resources and demands to determine operations that are more advantageous to both countries than those in accordance with the AOP. To supplement the DOP, the Entities may enter into agreements throughout the year regarding the operation of Treaty storage that provide mutual benefits to both Entities. The operating plan for the Libby project in the United States has been prepared separately since 2000 and has not been included in the DOP thereafter. Details on Libby operations are discussed further below.

During the reporting year, operation of Treaty storage in Canada was regulated under the rule curves set out in the Entities' *Detailed Operating Plan for Columbia River Treaty Storage, 1 August 2013 through 31 July 2014*, signed on 31 May, 2013, and the *Detailed Operating Plan for Columbia River Treaty Storage, 1 August 2014 through 31 July 2015*, signed on 16 June 2014, as well as in accordance with the Columbia River Treaty Short-Term Libby Agreement on Coordination of Project Operations (STLA), signed 27 September 2013 (in effect to 31 August 2015) and CRTOC Agreement on Operation of Canadian Storage for Nonpower Uses for 1 December 2013 through 31 July 2014, signed on 22 November 2013. These documents were based on the operating criteria and studies contained in the corresponding AOPs, together with any changes agreed to by the Entities.

The Libby operating criteria and expected operation of the Libby project are no longer included in the annual DOP beginning in the 2000-2001 operating year. Information on Libby operations is provided separately in the Libby Operating Plan prepared by the U.S. Entity. Operation at Libby takes non-power considerations into account as required in the BiOps of the U.S. Fish and Wildlife Service (USFWS) and the National Oceanic & Atmospheric Administration (NOAA) Fisheries Service. Compared to operations prior to 2000–2001, the BiOps requires higher releases from Libby Dam in the spring and summer and lower releases in the fall and winter. In January 2003, USACE adopted, on an interim basis, a new approach to determine operations at Libby. This approach, referred to as VarQ, applies only when dry-to-moderate hydrologic runoff conditions are forecasted. It uses (encroaches) flood control storage space to store water to increase flows for fisheries during the spring period. In June 2008, USACE issued a Record of Decision for Libby Dam Flood Control and Fish Operations and incorporated the VarQ Flood Control Procedures into the Libby Dam Water Control Manual. USACE will continue to coordinate with Canada on the operation of Libby Dam pursuant to the provisions of the Columbia River Treaty.

The Libby Coordination Agreement (LCA), signed on 16 February 2000, addressed some of the issues concerning salmon and white sturgeon fisheries operations of the Libby Project, and allowed the Entities to coordinate reservoir releases and agree to AOPs and DDPBs without having to fully resolve outstanding issues of disagreement. The LCA could be terminated by either Entity on 30 days' notice. Details of the LCA are presented later in this report under "Operations under the Treaty." The Entities have successfully implemented the LCA since signing.

A lengthy dispute between the Entities during the early 1990s regarding the calculation of downstream power benefits was resolved by signing the *Entity Agreement on Resolving the Dispute on Critical Period Determination, the Capacity Entitlement for the 1998–1999, 1999–2000, and 2000–2001 AOP/DDPBs, and Operating Procedures for the 2001–2002 and Future AOPs*. If circumstances so require in the future, the Board will re-examine the matter by using its earlier recommendations as guidelines for the appropriate Treaty interpretation, and for the application of the critical streamflow period definition and the established operating procedures. A more detailed discussion of this issue is contained in the 1996 and 1997 annual reports of the Board.

The arrangements for returning the Canadian entitlement to British Columbia across existing transmission lines are based on the *Columbia River Treaty Entity Agreement on Aspects of the Delivery of the Canadian Entitlement for April 1, 1998 through September 15, 2024*, signed 29 March 1999. This agreement provides arrangements for the delivery of the Canadian entitlement, including the point of delivery, method of accounting for transmission losses, and guidelines for scheduling.

In addition to the delivery agreement referenced above, the terms and conditions for the disposal of portions of the Canadian entitlement within the United States are based on the *Agreement on Disposals of the Canadian Entitlement within the United States for April 1, 1998 through September 15, 2024 between Bonneville Power Administration, Acting on Behalf of the U.S. Entity, and the Province of British Columbia*, signed 29 March 1999. Both the delivery agreement and the disposal agreement became effective on 31 March 1999 through an exchange of diplomatic notes between Canada and the United States.

## Transmission Developments

During the reporting period the Canadian Entitlement was delivered as scheduled 99.98 percent of the time. Two curtailments occurred in September 2013 and April 2014 totaling 2 hours and 177 MWh.

BPA Transmission Services owns and operates more than 15,000 circuit miles of high-voltage transmission lines in the Pacific Northwest. To ensure continued transmission system reliability and to respond to growing requests for transmission service, BPA continues to expand and reinforce the aging transmission system. BPA in November 2011 energized a 79-mile 500-kilovolt high-voltage transmission line in the Washington and Oregon area known as the McNary - John Day line. BPA has identified additional transmission system reinforcements to preserve reliable electric service and to provide additional capacity in response to service requests. Major projects that are under construction include:

- Big Eddy – Knight

*This 28-mile 500kV transmission line between The Dalles, Ore., and Goldendale, Washington, will add capacity needed to move power to load centers. This project is expected to be energized in the winter of 2015.*

- Central Ferry - Lower Monumental

*This 38-mile stretch of new 500kV transmission line in southeast Washington is scheduled to be energized in December 2015. This line is needed to increase the electrical capacity of BPA's transmission system in response to requests for transmission service.*

The following transmission project proposals are presently under National Environmental Policy Act (NEPA) review:

- Montana-to-Washington Transmission System Upgrade Project

*This proposal includes upgrades at five existing substations, the addition of a new compensation substation, and an upgrade of 12-mile section of Transmission line between the Taft and Dworshak substations. A Record of Decision from BPA is expected in spring 2016.*

- I-5 Corridor Reinforcement Project

*This proposed project would reinforce the high voltage power grid in southwest Washington and northwest Oregon. It includes approximately 79 miles of new 500kV transmission line between 2 new substations near Castle Rock, Wash. (Casey substation) and Troutdale, Ore. (Sundial substation). A BPA Record of Decision is expected in early 2016.*

BPA moved ahead in mid-October, 2014 with the implementation of fifteen minute scheduling. This short term transmission initiative, -- along with several other initiatives discussed at BPA's Transmission Customer Forum -- collectively act to maintain, improve, and enhance the federal transmission system. Specifically with 15-minute scheduling, BPA transmission officials said the option of buying, selling and transmitting energy in the shorter time frame (as opposed to 30 minutes) provides more market flexibility to respond to unexpected changes in power generation and demand, making more effective use of available transmission lines to deliver energy.

Legislation is still being debated in the U.S. to amend the Federal Power Act to give the Federal Energy Regulatory Commission the authority to address known cyber security threats to the reliability of the bulk power system, and to provide emergency authority to address future cyber security threats. In 2012 the Commission announced the creation of a new Office of Energy Infrastructure Security that will help it to focus on potential cyber and physical security risks to energy facilities under its jurisdiction. Canadian governments have continued in discussion with the U.S. regarding cyber security threats to reliability.

The Board will continue to keep governments informed of transmission developments that may impact Treaty implementation.

## **Flood Control Operating Plan**

The Treaty provides that Canadian storage reservoirs will be operated by the Canadian Entity in accordance with operating plans designed to minimize flood damage in the United States and Canada. The Columbia River Treaty Flood Control Operating Plan, dated October 1972, was received from the Entities and reviewed by the Board in the 1973 reporting year, and was in effect until October 1999. The revised plan, dated October 1999 and updated in May 2003, defines the flood control operations of the Duncan, Arrow, Mica, and Libby reservoirs during the period covered in this report.

## **Flow Records**

Article XV(2)(a) of the Treaty specifies that the Permanent Engineering Board shall assemble records of flows of the Columbia and Kootenai rivers at the Canada-U.S. boundary. Flows for this reporting year are tabulated in Appendix C for the Kootenai River at Porthill, Idaho, and for the Columbia River at Birchbank, British Columbia.

## **Non-Treaty Storage**

The Long Term Non-Treaty Storage Agreement (NTSA) was executed in April 2012. The NTSA allows for mutually agreed transactions that provide power and nonpower benefits. Typically benefits for U.S. fish result from using non-Treaty storage to shape flows within the fish passage season. Additionally, the agreement includes BPA rights to 0.5 Maf of water in May/June in the driest 20th percentile of water conditions.

The NTSA was utilized by BPA and BC Hydro for power and non-power benefits in Operating Year 2014. NTSA transactions were primarily used for power benefits September through March. Through coordination with the Fish Passage Advisory Committee, BPA and BCBC Hydro shaped flows in the spring and summer by storing during high flows in the spring and releasing the stored water by the end of August, providing both fish and power benefits. The CRTOC monitored the storage operations made under the NTSA throughout the Operating Year to ensure there was no adverse impact on operation of CRT storage under Treaty Operating Plans.

## **Fisheries Operations**

Many U.S. reservoirs are presently operated in accordance with BiOps issued by the USFWS and the NMFS under the Endangered Species Act. Treaty reservoirs in Canada are operated in accordance with the requirements of Fisheries and Oceans Canada. These efforts continue to evolve. In this regard, the Board notes that the AOP and DDPB are to be based on optimal operations for power and flood control in accordance with the requirements of the Treaty. The Board continues to maintain its long-standing position that the Treaty permits the Entities to develop DOPs to address fisheries' needs, to the extent that these actions do not conflict with Treaty objectives.

## **Biological Opinion on the Federal Columbia River Power System (FCRPS)**

The 2008/2010 FCRPS Biological Opinion contained a “reasonable and prudent alternative” which identified specific actions to ensure the survival of ESA listed salmon and steelhead in the United States. The actions required BPA and the Corps pursue negotiations with Canada for annual agreements to provide 1 Maf of Treaty storage and negotiate a new long-term agreement on use of non-Treaty space in Canada so long as such an agreement provides both power and non-power benefits for BC Hydro, BPA, and Canadian and U.S. interests. The Entities did provide 1 Maf of Treaty storage for fish needs in 2013 through the Non-Power Uses Agreement (1 December 2012 through 31 July 2013). A new NTSA was signed by BPA and the BC Hydro on 12 April 2012 which reserves an additional 0.5 Maf for fish in the spring of qualifying dry years.

NOAA Fisheries issued a Supplemental Biological Opinion (BiOp) in January 2014. The supplemental BiOp analyzed research and monitoring results from the first five years of work under the original biological opinions, as well as the biological status of the species. The FCRPS Supplemental 2014 BiOp addresses FCRPS project operations through 2018.



Mica Dam and Lake Kinbasket – Columbia River, British Columbia  
The spillway is on the right of the earthfill dam, and the underground powerhouse on the left.

## OPERATIONS UNDER THE TREATY

### General

The Columbia River Treaty Operating Committee was established by the Entities to develop operating plans for the Treaty storage, and to direct the operation of this storage in accordance with the terms of the Treaty and subsequent Entity agreements. These plans follow the Operating Year from August to July of the following year. Although the Permanent Engineering Board reporting period is 1 October 2013 to 30 September 2014, Treaty operations thereunder are based on the Treaty Operating Year of 1 August 2013 to 31 July 2014. Additional information for 1 August 2014 to 30 September 2015 is based on the Treaty Operating Year 1 August 2014 to 31 July 2015.

Treaty storage in Canada was operated by the Canadian Entity in accordance with the documents listed below. The Libby project was operated by the U.S. Entity according to the 2003 FCOP, the 2000 LCA, including the 13 January 2010 and 12 October 2010 updates to the Libby Operating Plan (LOP), U.S. requirements for power, guidelines set forth in the U.S. Fish and Wildlife Service (USFWS) 2008 Biological Opinion, and the U.S. National Marine Fisheries Service (NMFS) Biological Opinions and Action Agency Plans, as approved by Court order, and strict application of the eight-step VarQ operating procedures.

- Columbia River Treaty Entity Agreement on Principles for Preparation of the Assured Operating Plan and Determination of Downstream Power Benefits, dated July 1988

*This agreement states the principles for changes to the preparation of the AOP and DDPB. These changes involve revisions to the information to be used in studies, such as the definition of the power loads and generating resources in the Pacific Northwest area, stream flows to be used, estimates of irrigation withdrawals and return flows, and other related information.*

- Columbia River Treaty Entity Agreement on Changes to Procedures for the Preparation of the Assured Operating Plan and Determination of Downstream Power Benefit Studies, dated August 1988.

*This agreement states the specific procedures to be used in implementing the previous agreement on Principles for Preparation of the Assured Operating Plan and Determination of Downstream Power Benefits.*

- Agreement executed by the United States of America Department of Energy, acting by and through the Bonneville Power Administration, and the British Columbia Hydro and Power Authority relating to: (a) Use of Columbia River Non-Treaty Storage, (b) Mica and Arrow Refill Enhancement, and (c) Initial Filling of non-Treaty Reservoirs, signed 9 July 1990

*This agreement provides information relating to the initial filling of Revelstoke Reservoir, the coordinated use of some of the Columbia River non-Treaty storage, and actions taken to enhance the refill of the reservoirs impounded by the Mica and Arrow dams.*

- Columbia River Treaty Entity Agreement on Aspects of the Delivery of the Canadian Entitlement for 1 April 1998 through 15 September 2024, signed 29 March 1999

*This agreement provides arrangements for the delivery of the Canadian entitlement, including the point of delivery, method of accounting for transmission losses, and guidelines for scheduling. The Agreement became effective on 31 March 1999 through an exchange of diplomatic notes between the United States and Canada. Execution of this agreement supersedes and terminates the Columbia River Treaty Entity Agreement on Aspects of the Delivery of the Canadian Entitlement for 1 April 1998 through 15 September 2024 between the Canadian Entity and the United States Entity, dated 20 November 1996, and the Entity Agreement of the same name, dated 26 March 1998, which never reached its effective date.*

- Agreement on Disposals of the Canadian Entitlement Within the United States for 1 April 1998 through 15 September 2024 between the Bonneville Power Administration, Acting on Behalf of the U.S. Entity, and the Province of British Columbia, signed 29 March 1999

*This agreement describes the arrangements by which the Province of British Columbia may dispose of the Canadian entitlement in the United States.*

- Columbia River Treaty Entity Agreement Coordinating the Operation of the Libby Project with the Operation of Hydroelectric Plans on the Kootenay River and Elsewhere in Canada, signed 16 February 2000

*The LCA addresses issues concerning the operation of the Libby project and allows the Entities to coordinate reservoir operations and agree to AOPs and DDPBs without having to alter their respective positions on the validity of the Libby fisheries operations under the Treaty.*

- Columbia River Treaty Flood Control Operating Plan, updated May 2003

*This plan prescribes the criteria and procedures by which the Canadian Entity will operate the Mica, Duncan, and Arrow reservoirs to achieve desired flood control objectives in the United States and Canada. Criteria for the Libby Reservoir were included in the plan to meet the Treaty requirement to coordinate its operation for flood control protection in Canada. The plan was originally prepared in October 1972. The 1999 plan provides current information, incorporates new storage reservation diagrams, and clarifies procedures. The plan was updated in May 2003.*

- U.S. Entity Approval Relating to Amendatory Agreement No. 1 to the 1997 Pacific Northwest Coordination Agreement, signed 13 June 2003

*This agreement amends the 1997 Pacific Northwest Coordination Agreement to include definitions, adds text related to previously received interchange energy and replaces text related to interchange pricing, accounting, and review of charges.*

- Columbia River Treaty Principles and Procedures for Preparation and Use of Hydroelectric Operating Plans for Operation of Canadian Treaty Storage, dated 16 December 2003

*This document serves as a guide for the preparation and use of hydroelectric operating plans, such as the AOP and DOP, for operation of the Columbia River Treaty storage.*

- Columbia River Treaty Assured Operating Plan and Determination of Downstream Power Benefits for Operating Year 2018–2019, dated December 2013

*This document provides information on the operating plan for Columbia River Treaty storage and the resulting downstream power benefits for the period 1 August 2018 through 31 July 2019.*

- Columbia River Treaty Operating Committee Agreement on Changes to Attachment B to the Columbia River Treaty Entity Agreement on Aspects of the Delivery of the Canadian Entitlement for 1 April 1998 through 15 September 2024 between the Canadian Entity and the United States Entity, dated 29 March 1999, signed 19 December 2007

*This agreement amends the scheduling guidelines for delivery of the Canadian Entitlement contained in Attachment B in the Aspects of Delivery Agreement.*

- Columbia River Treaty Assured Operating Plan and Determination of Downstream Power Benefits for Operating Year 2013–2014, dated December 2008

*This document provides information on the operating plan for Columbia River Treaty storage and the resulting downstream power benefits for the period 1 August 2013 through 31 July 2014.*

- Detailed Operating Plan for Columbia River Storage for 1 August 2013 through 31 July 2014, dated May 2013

*This document provides the general guidelines, operating criteria, and reservoir rule curves for the operation of the three Treaty reservoirs (Mica, Arrow, and Duncan) in Canada for the Operating Year from 1 August 2013 through 31 July 2014.*

- Detailed Operating Plan for Columbia River Storage for 1 August 2014 through 31 July 2015, signed 16 June 2014

*This document provides the general guidelines, operating criteria, and reservoir rule curves for the operation of the three Treaty reservoirs (Mica, Arrow, and Duncan) in Canada for the Operating Year from 1 August 2014 through 31 July 2015.*

- Columbia River Treaty Short-Term Libby Agreement on Coordination of Project Operations (STLA), signed 27 September 2013

*This document address, until 31 August 2015, issues raised by the Canadian entity regarding VarQ operations at Libby. The STLA provides the Canadian Entity additional flexibility to draft and store at Arrow reservoir. During the term that the STLA is in effect, Section 10 and Attachment C of the LCA are suspended. Other portions of the LCA shall remain in effect.*

The CRTOC signed one operating agreement, the Nonpower Uses Agreement, during the 2013-2014 Operating Year that impacted Mica and Arrow operations. Canadian storage ended the 2013-2014 operating year on 31 July 2014, at 18.7 km<sup>3</sup> (15.1 Maf) or 97.6 percent full.

- Columbia River Treaty Operating Committee Agreement on Operation of Canadian Storage for Nonpower Uses for 1 December 2013 through 31 July 2014, signed 22 November 2013

*This agreement is similar to previous agreements implemented to utilize Treaty storage for nonpower uses. These uses include: (1) providing flows for Canadian trout spawning for the April through June period; (2) enhancing the capability in the U.S. of providing spring and summer flow augmentation for salmon and steelhead by storing 1 Maf of water in Arrow by late April; (3) enhancing Arrow Lakes levels by ensuring progressive refill; and, (4) improving the U.S. capability to meet flow objectives for salmon at Vernita Bar below Priest Rapids Dam.*

In addition to the agreements listed above, the Bonneville Power Administration and/or USACE and B.C Hydro and Power Authority developed the following bilateral agreements:

- Agreement for use of Non-Treaty Storage Agreement Recallable Accounts for the period 2 March 2013 through 29 March 2014, agreed upon 5 March 2013
- A Flood risk management deviation request, and approval by USACE, for 0.25 km<sup>3</sup> (0.2 Maf) of flood storage space at Kinbasket (Mica) Reservoir on 31 October, agreed upon 7 October 2013.

In addition, there was also a verbal agreement between BPA and BC Hydro that covered the storage, and subsequent release, of NTSA water during the period 31 May through 31 August 2014, providing mutual power and non-power benefits during the period.

The Long Term NTSA, executed in April 2012, was utilized by BPA and BC Hydro to reduce high Arrow outflows in early July 2013, and release this water instead during August-September 2013. In addition, BPA and BC Hydro used the provisions of the NTSA for power purposes during the winter period and reshaped flows from spring into summer during the fish passage season.

In accordance with the Entity agreement that approved the 2012 NTSA contract between BPA and BC Hydro, the CRTOC monitored the storage and release operations under the Agreement throughout the operating year to ensure they did not adversely impact the operation of CRT storage required by the DOPs.

## **System Storage**

The 2013-2014 operating year began on 1 August 2013 with the Canadian Treaty storage at 18.9 km<sup>3</sup> (15.4 Maf), or 99.1 percent full. Canadian Treaty storage drafted to a minimum of 4.7 km<sup>3</sup> (3.8 Maf), or 24.4 percent full on 16 April 2014, and refilled to 18.7 km<sup>3</sup> (15.1 Maf), or 97.6 percent full, on 31 July 2014. Canadian Treaty reservoirs operated in proportional draft mode during the second half of August 2013 and again during October-December to meet Treaty firm loads. Throughout the operating year, composite Canadian Treaty storage was very close to the TSR study composite storage, plus any

operations implemented under mutually agreed upon Supplemental Operating Agreements (SOAs) including the Libby Coordination Agreement (LCA), Short Term Libby Coordination Agreement (STLA) and the Nonpower Uses Agreement. Exceptions occurred in all periods due to inadvertent draft or storage which occurs routinely due to updated inflow forecasts or differences between forecast and actual inflows. Canadian Treaty storage began and ended the operating year close to the DOP storage levels specified by the TSR study.

Under the terms of the LCA, BC Hydro exercised 0.07 km<sup>3</sup> (28 ksf) of storage in late September and early October 2013 to refill the provisional draft that had been carried over from the previous operating year. In November and December 2013, BC Hydro exercised 0.45 km<sup>3</sup> (182 ksf) of STLA provisional draft. In March 2014, 0.24 km<sup>3</sup> (98 ksf) of the draft was returned, leaving an outstanding provisional draft account balance of 0.21 km<sup>3</sup> (84 ksf) below TSR-specified levels.

As in past years, the CRTOC negotiated a Nonpower Uses Agreement, for mutual benefits in both countries, in order to manage Arrow Reservoir outflows and to improve conditions for fish in both countries. Under provisions of that agreement, the U.S. Entity stored 1.23 km<sup>3</sup> (504 ksf) of flow augmentation water during January 2014. Operation under the agreement helped to manage flows downstream of Hugh Keenleyside Dam for Canadian whitefish and trout spawning protection during the January through June period. The flow augmentation water was subsequently released during July 2014 to help meet U.S. salmon flow objectives. From January until the end of July 2014, Canadian storage remained above TSR-specified levels.

The January 2014 water supply forecast for the Columbia River above The Dalles for January through July was 118.5 km<sup>3</sup> (96.1 Maf), or 95 percent of the 1981–2010 average. After the water supply forecast dropped to 98.7 km<sup>3</sup> (80.0 Maf) in February, or 79 percent of the 1981-2010 average, the spring water supply forecasts at The Dalles increased as the water year developed. By the June 2014 forecast, the runoff prediction had increased to 132.8 km<sup>3</sup> (107.7 Maf), or 106 percent of the 1981-2010 average. The actual January through July runoff for the Columbia River above The Dalles was 133.3 km<sup>3</sup> (108.1 Maf), or 107 percent of the 1981-2010 average.

Operations of the three Canadian reservoirs — Mica, Arrow, and Duncan — and the Libby Reservoir in the United States are illustrated on pages 29 to 32 for the 13-month period from 31 August 2013 to 30 September 2014. The hydrographs show actual reservoir levels (Storage Curve) and key rule curves that govern the operations of Treaty storage. The Flood Risk Management Rule Curve specifies maximum month-end reservoir levels which will permit timely evacuation of the reservoir to mitigate potentially high inflows from precipitation and snowmelt events. The Critical Rule Curve shows minimum end-of-month reservoir levels, which should be maintained to enable firm power demands to be met under the most adverse water supply conditions. The Variable Refill Curve shows the reservoir elevations necessary to ensure refilling of the reservoir by the end of July with a reasonable degree of confidence.

#### Mica (Kinbasket Reservoir)

The Mica (Kinbasket) Reservoir reached a maximum elevation in 2013 of 754.63 m (2475.8 ft), 0.25 m (0.8 ft) above normal full pool on 16 September 2013. BC Hydro sought and received permission from the B.C. Comptroller of Water Rights to surcharge the reservoir by 0.30 m (1.0 ft), up to 754.68 m (2476.0 ft) on an interim basis for power and flood risk management purposes. In addition, BC Hydro

requested and the Corps approved a deviation to the Kinbasket Reservoir flood control curve for 31 October 2013 to minimize Mica spill while continuing to provide the required CRT flood risk management operation. BC Hydro utilized this storage flexibility to manage Kinbasket Reservoir operations during an ongoing lengthy powerhouse upgrade project that significantly reduced generation capacity during the summer of 2013, combined with well above normal inflows in September due to a large rainfall event. The reservoir was drawn down during the fall and winter to meet electrical demands and to prepare for normal spring runoff. The reservoir reached a minimum level of 724.78 m (2377.9 ft) on 25 April 2014, 1.98 m (6.5 ft) higher than the 2013 minimum level.

From mid-May through early July, Mica generation was reduced to near-minimum, as is normal during this period, in response to lower electrical demands in the summer and must-run generation elsewhere in the system. Generation was increased across mid July/August to meet market opportunities and manage the reservoir spill risk. Freshet inflows into Kinbasket Reservoir were close to normal during the spring and summer of 2014. The reservoir filled to a maximum level of 753.89 m (2473.4 ft) on 2 September 2014, 0.49 m (1.6 ft) below normal full pool.

#### Keenleyside (Arrow Lakes Reservoir)

The Arrow Lakes Reservoir reached a maximum level of 439.99 m (1443.5 ft), or 0.14 m (0.5 ft) below full pool, on 3 July 2013. Arrow Lakes Reservoir reached a minimum level of 427.06 m (1401.1 ft) on 31 January 2014. By comparison, in the previous year, the Arrow Lakes Reservoir reached a minimum level of 427.93 m (1404.0 ft) on 13 February 2013. As basin inflows increased from snowmelt runoff during May through early July, the reservoir filled rapidly towards its Treaty Flood Risk Management level (upper rule curve), reaching a maximum level of 439.09 m (1440.6 ft), or 0.9 m (3.4 ft) below full pool, on 3 July 2014. Arrow Reservoir then drafted across the summer months reaching 433.7 m and 432.9 m (1422.8 ft and 1420.4 ft) by 31 August and 30 September 2014, respectively.

#### Duncan (Duncan Reservoir)

The Duncan Reservoir refilled to 576.65 m (1891.9 ft), or 0.04 m (0.1 ft) below normal full pool, on 8 August 2013. During the remainder of that month, Duncan Reservoir was operated to target a reservoir level of 575.5 m (1888 ft) on 1 September 2013. From September 2013 through April 2014, Duncan Reservoir was operated to supplement inflows into Kootenay Lake, to provide spawning and incubation flows for fish downstream in the Duncan River, and to meet Treaty Flood Risk Management requirements. As in most years, the reservoir was drafted to near empty in late April or early May. Duncan Reservoir reached its licensed minimum level, 546.87 m (1794.2 ft), on 25 April 2014. By comparison, the reservoir reached a similar minimum level of 546.92 m (1794.4 ft) on 26 April 2013. The reservoir discharge was reduced to its minimum of 3.0 m<sup>3</sup>/s (0.1 kcfs) in late May to initiate reservoir refill. Releases from Duncan Reservoir were held at minimum until early July, when discharges were gradually increased to manage the rate of reservoir refill. The Duncan River discharge at the gage below the Lardeau River confluence (DRL) peaked at 299 m<sup>3</sup>/s (10.6 kcfs) on 18 May 2014. By 31 July 2014, the Duncan Reservoir level reached 576.40 m (1891.1 ft) and the reservoir level peaked at 576.53 m (1891.5 ft), or 0.15 m (0.5 ft) below full, on 13 August 2014. Duncan Dam discharges were adjusted during August to target a reservoir level of 575.5 m (1888 ft +/- 1 ft) on 1 September 2014.

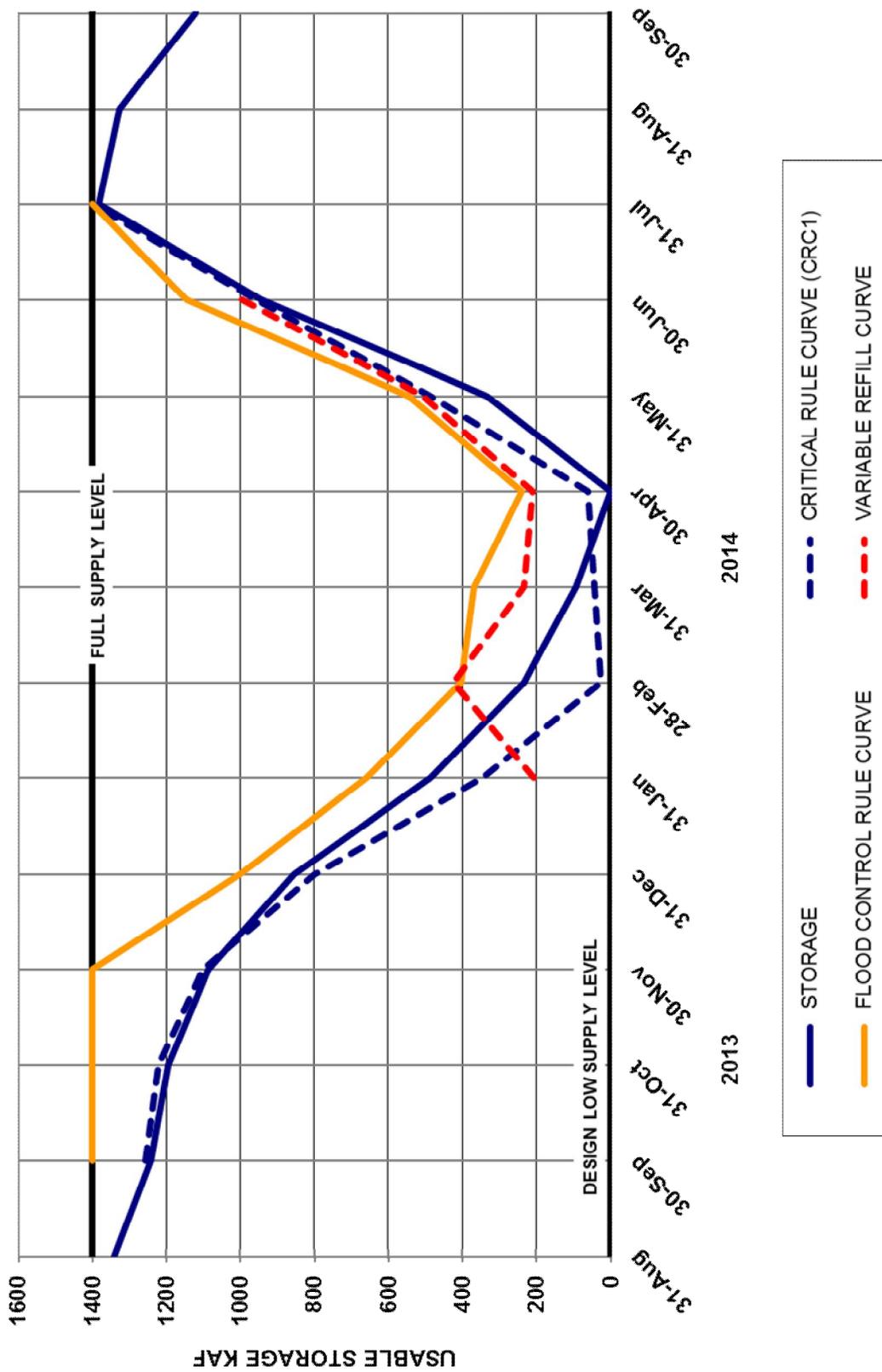
### Libby (Koocanusa Reservoir)

Lake Koocanusa ended July 2013 at elevation 748.1 m (2454.4 ft). The project was drafted to elevation 746.5 m (2449.1 ft) at the end of August 2013, with outflows reduced gradually from 396.4 m<sup>3</sup>/s (14 kcfs) to the bull trout minimum of 226.5 m<sup>3</sup>/s (8 kcfs) over the final week of August. To assist with the continuing habitat restoration work in the Kootenai River, the Libby outflow was reduced to 169.9 m<sup>3</sup>/s (6 kcfs) during the first week of September, and reduced again to 113.3 m<sup>3</sup>/s (4 kcfs) for the month of October. The final April – August 2013 inflow volume to the project was 8.9 km<sup>3</sup> (7.2 MAF), or 122 percent of normal (1981 – 2010, 30 year normal). The December 2013 water supply forecast for April-August 2014 runoff came in at 6.8 km<sup>3</sup> (5.5 MAF), or 94 percent of average, which set the end of December FRM elevation to 739.6 m (2426.6 ft). Subsequent forecasts ranged from 6.4 to 8.5 km<sup>3</sup> (5.2 to 6.9 MAF), with a May 2014 forecast of 8.6 km<sup>3</sup> (7.0 MAF), or 119 percent of average. Libby was drafted to a minimum elevation of 727.3 m (2386.0 ft) on 3 May 2014. Libby refill operations can begin as early as ten days prior to the ICF date but refill began on the ICF date of 9 May in 2014. Libby outflow was held at 453.1 m<sup>3</sup>/s (16 kcfs) until 16 May, when the first of two discharge peaks was released for sturgeon flow augmentation. Powerhouse capacity was released through 23 May 2014; flows were then decreased to 509.7 m<sup>3</sup>/s (18 kcfs) for one week, followed by an additional week at powerhouse capacity through 9 June. Outflow was then decreased gradually to control refill, with the reservoir elevation peaking at 747.7 m (2453.1 ft) on 23 July 2014. By 3 August 2014, the outflow was decreased to the summer bull trout minimum of 254.8 m<sup>3</sup>/s (9 kcfs), which was held through the end of the month. The final April – August 2014 inflow volume to the project was 8.2 km<sup>3</sup> (6.7 MAF), or 113 percent of normal (1981 – 2010, 30 year normal). In September, the outflow of 254.8 m<sup>3</sup>/s (9 kcfs) was continued until the final days of the month when the outflow was transitioned to the September bull trout minimum of 169.9 m<sup>3</sup>/s (6 kcfs). The reservoir elevation at the end of September was 746.0 m (2,447.4 ft).

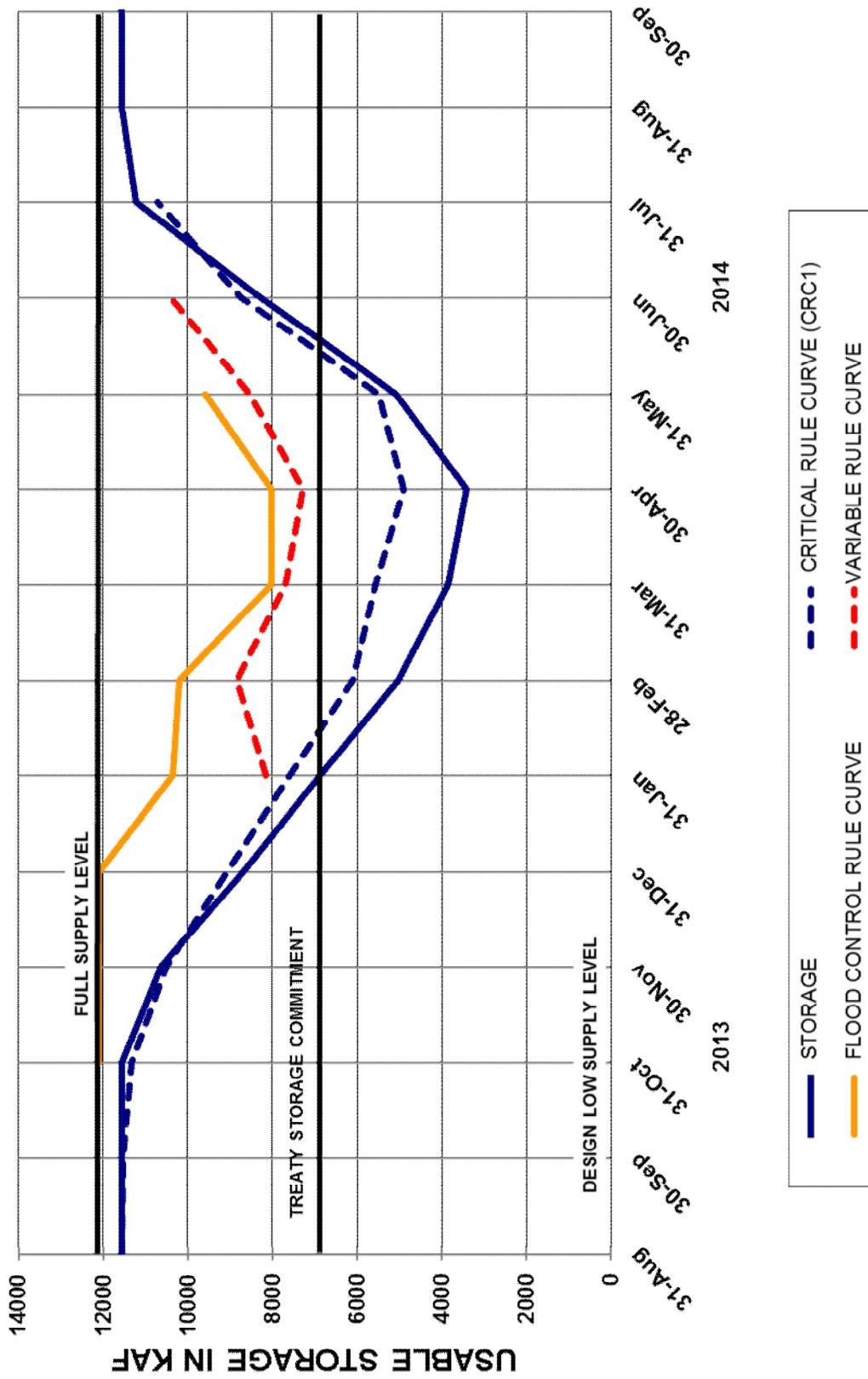
### **Flood Control Operations**

Columbia River Basin projects were operated according to the May 2003 Flood Control Operating Plan. The 2014 water supply forecasts averaged slightly above normal across the Columbia River Basin except for the upper Snake River Basin, which was consistently below normal. The regulated peak flow at The Dalles, Oregon, was 10,129 m<sup>3</sup>/s (357.7 kcfs) on 27 May 2014, and the unregulated peak flow was estimated at 16,827 m<sup>3</sup>/s (594.3 kcfs) on 30 May 2014. The peak stage observed at Vancouver, Washington, was 3.5 m (11.5 ft) on 28 May 2014, and the estimated peak unregulated stage was 6.48 m (21.25 ft) on 30 May 2014 while the flood stage is 4.88 m (16 ft).

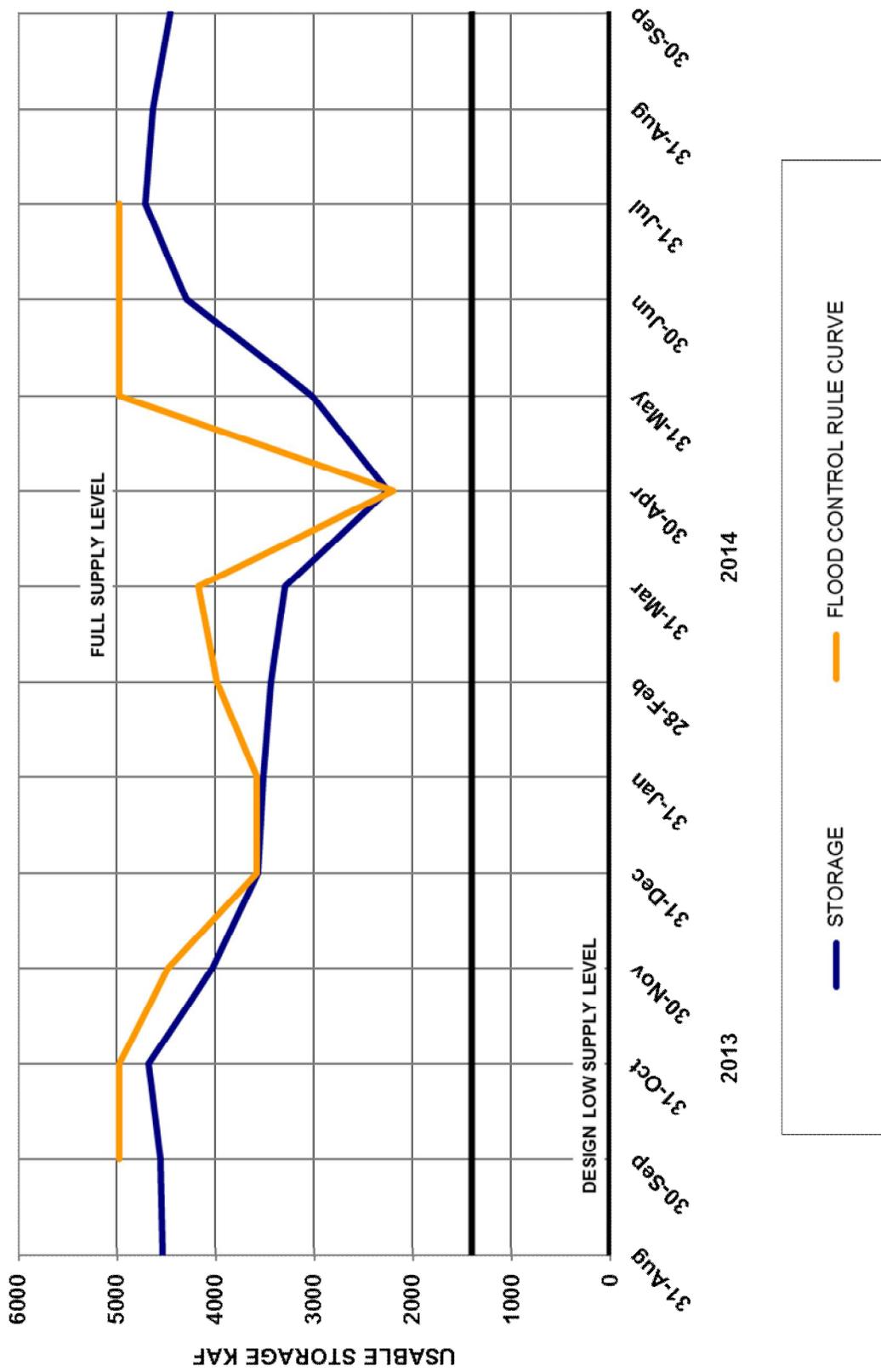
# DUNCAN RESERVOIR



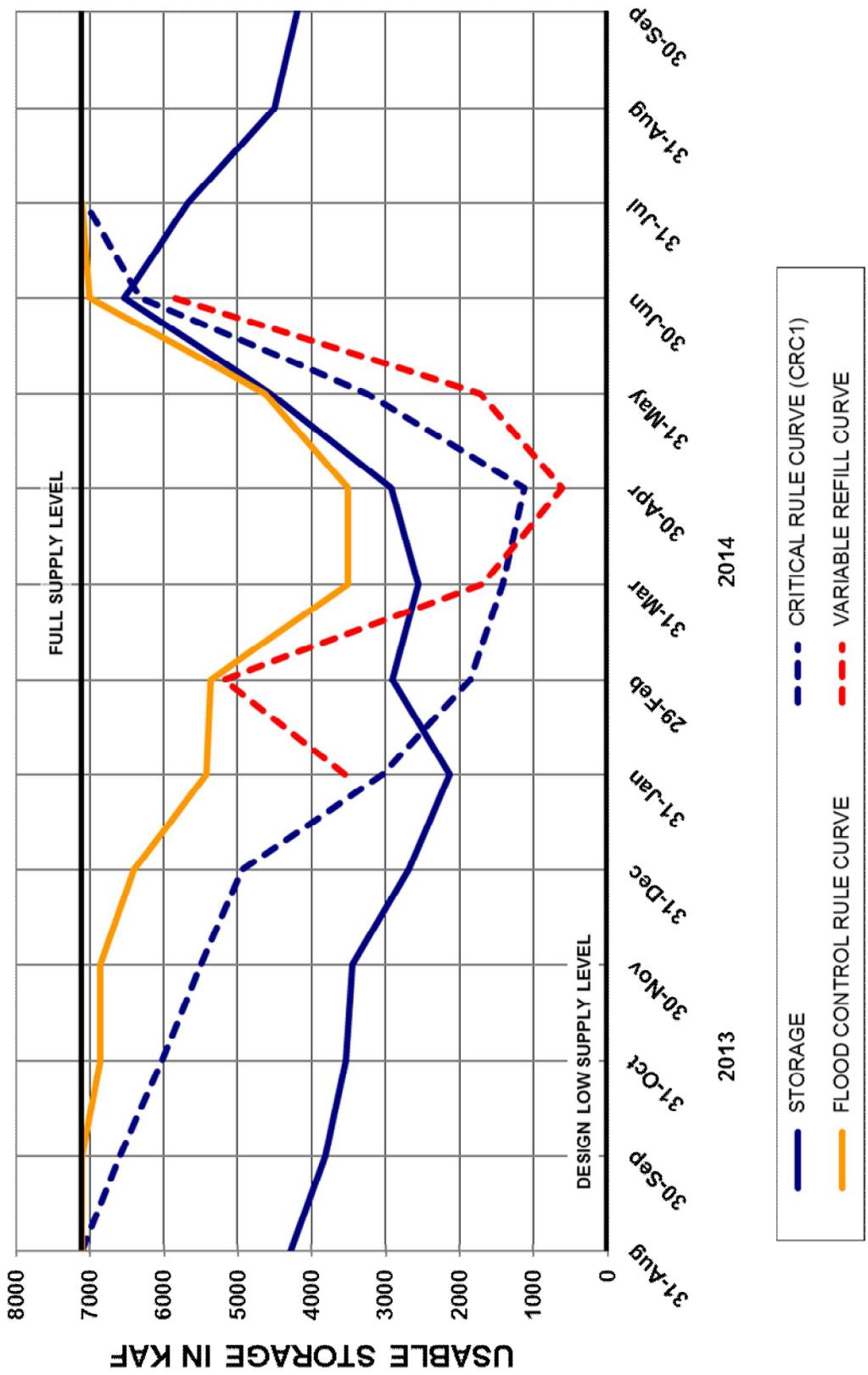
# MICA RESERVOIR



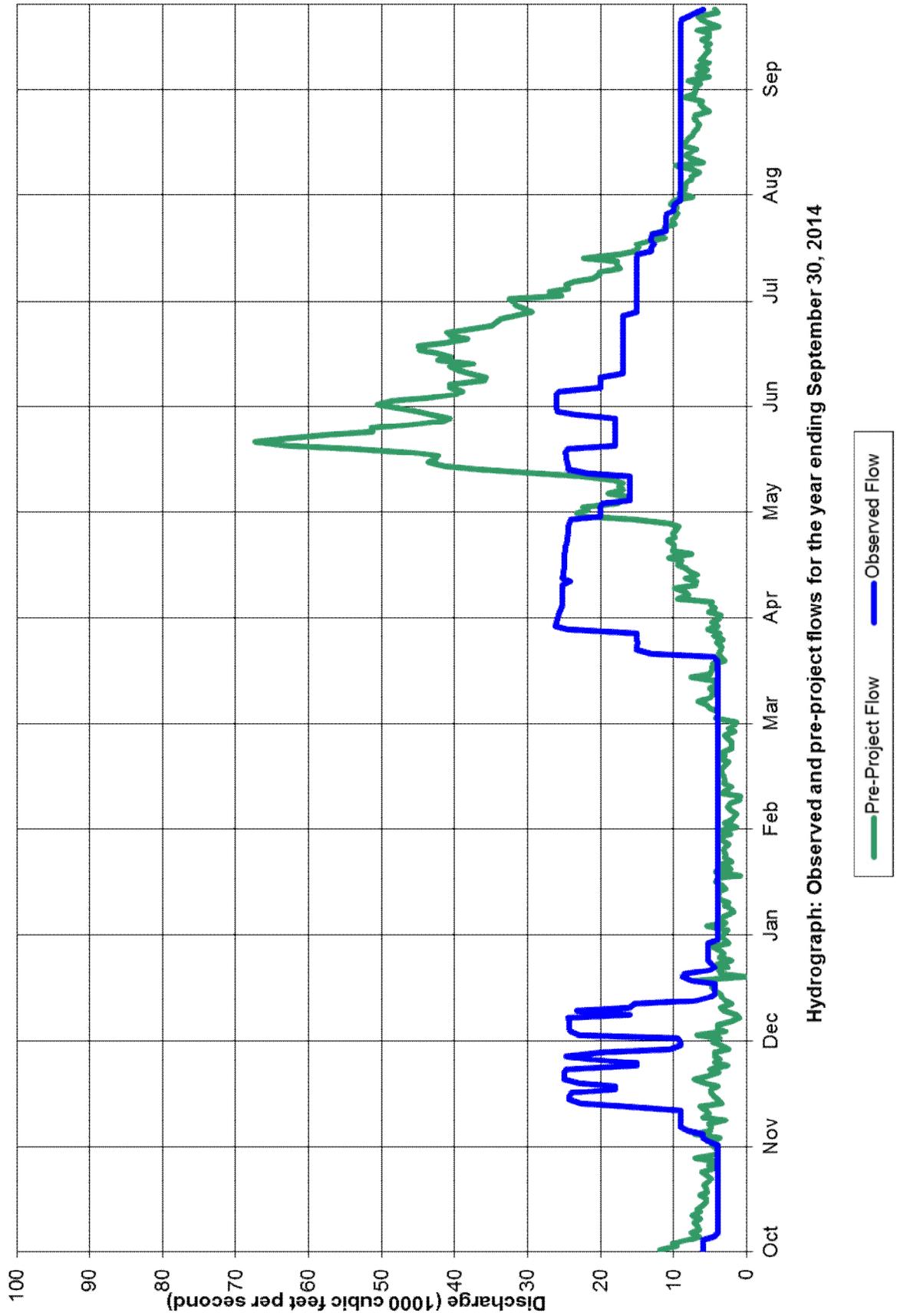
# LIBBY RESERVOIR



# ARROW RESERVOIR

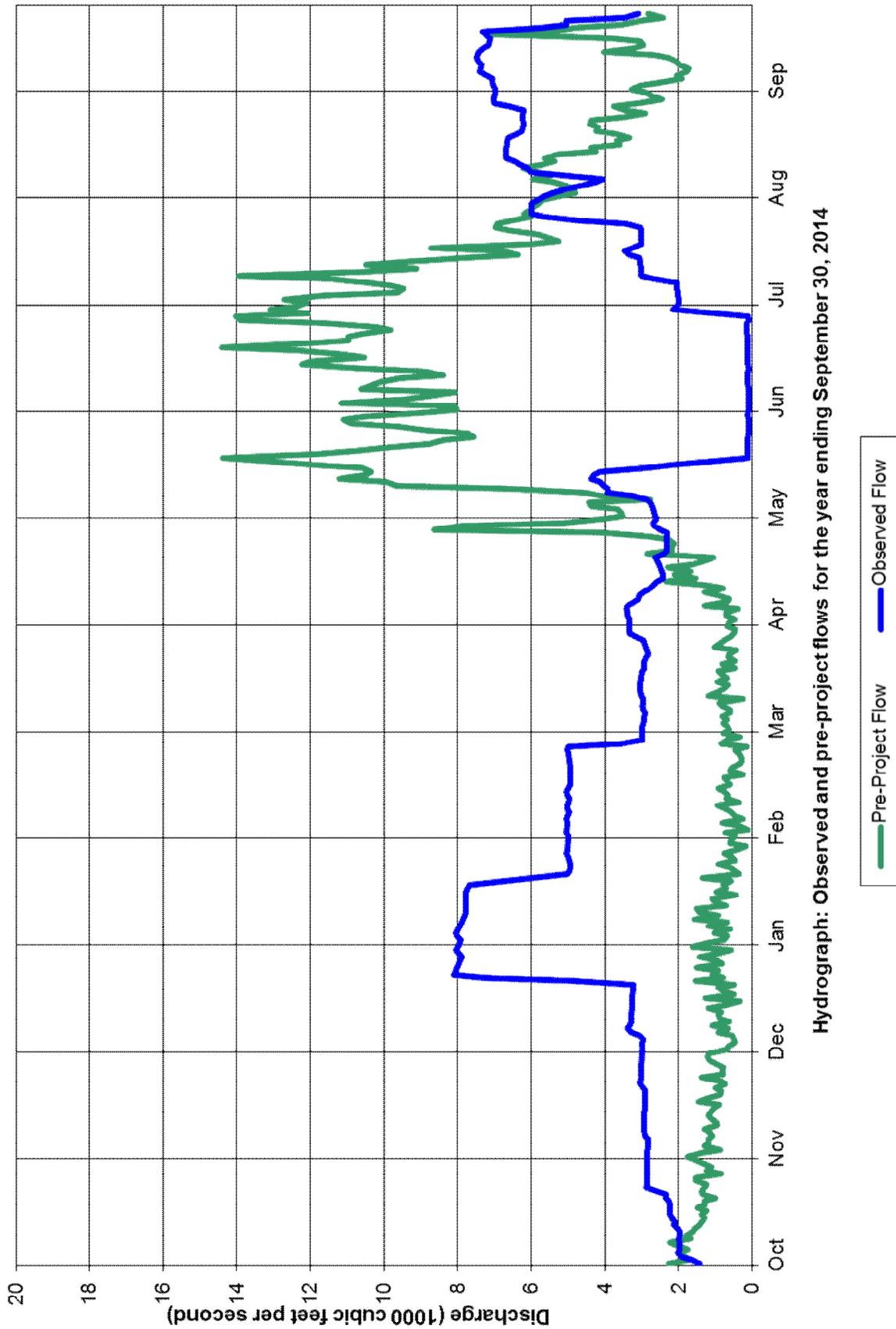


### KOOTENAI RIVER AT LIBBY DAM



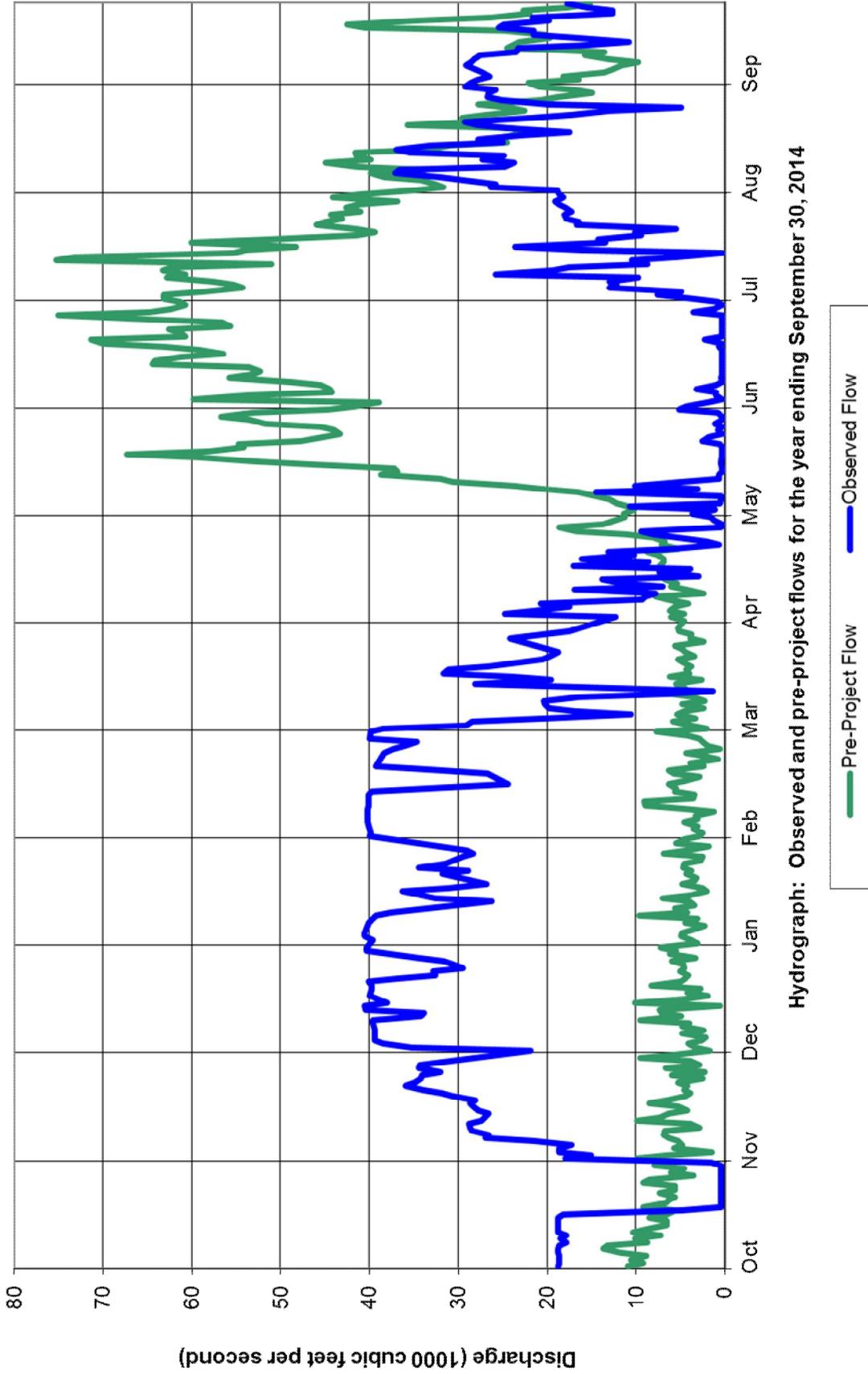
Hydrograph: Observed and pre-project flows for the year ending September 30, 2014

DUNCAN RIVER AT DUNCAN DAM



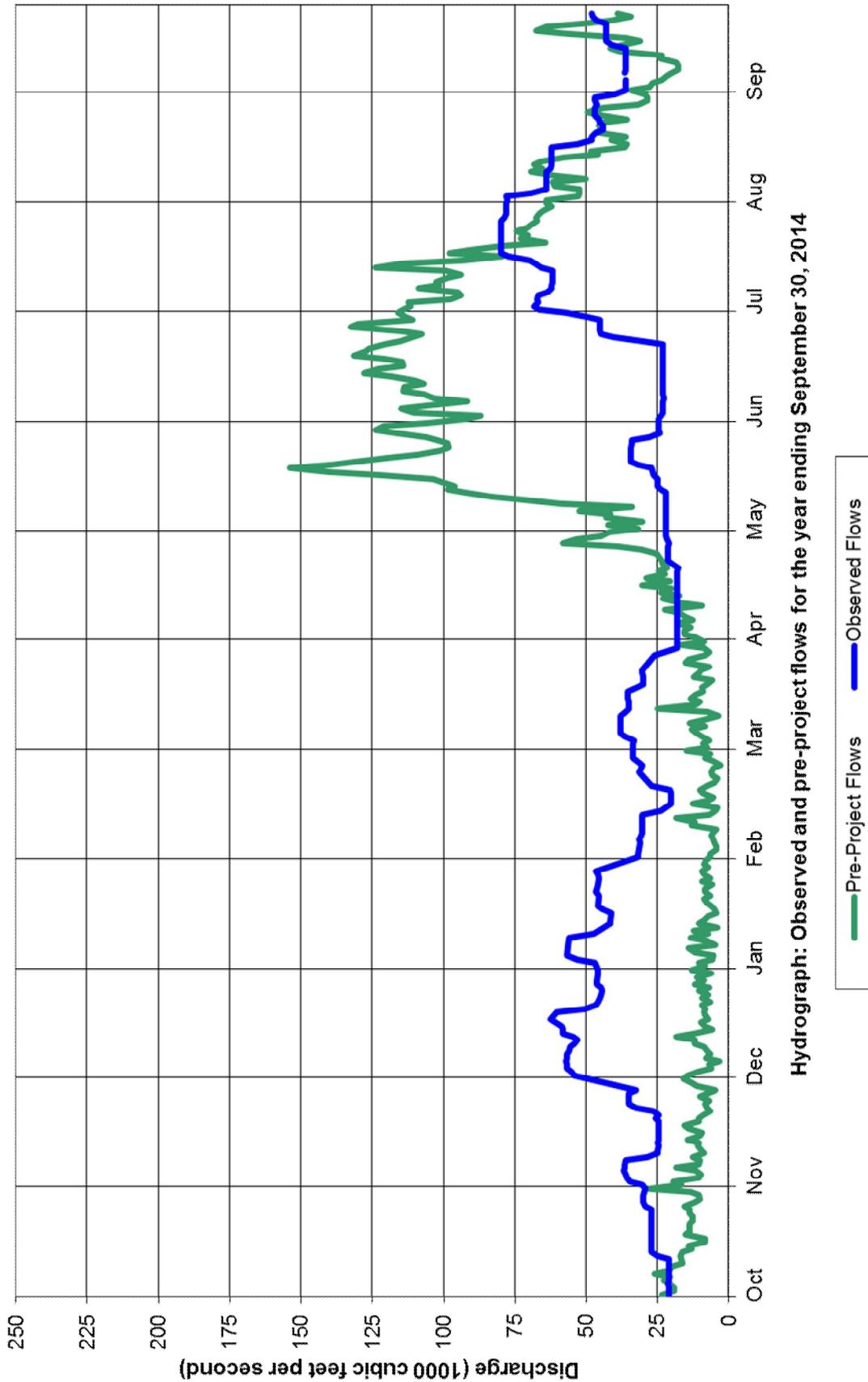
Hydrograph: Observed and pre-project flows for the year ending September 30, 2014

### COLUMBIA RIVER AT MICA DAM



Hydrograph: Observed and pre-project flows for the year ending September 30, 2014

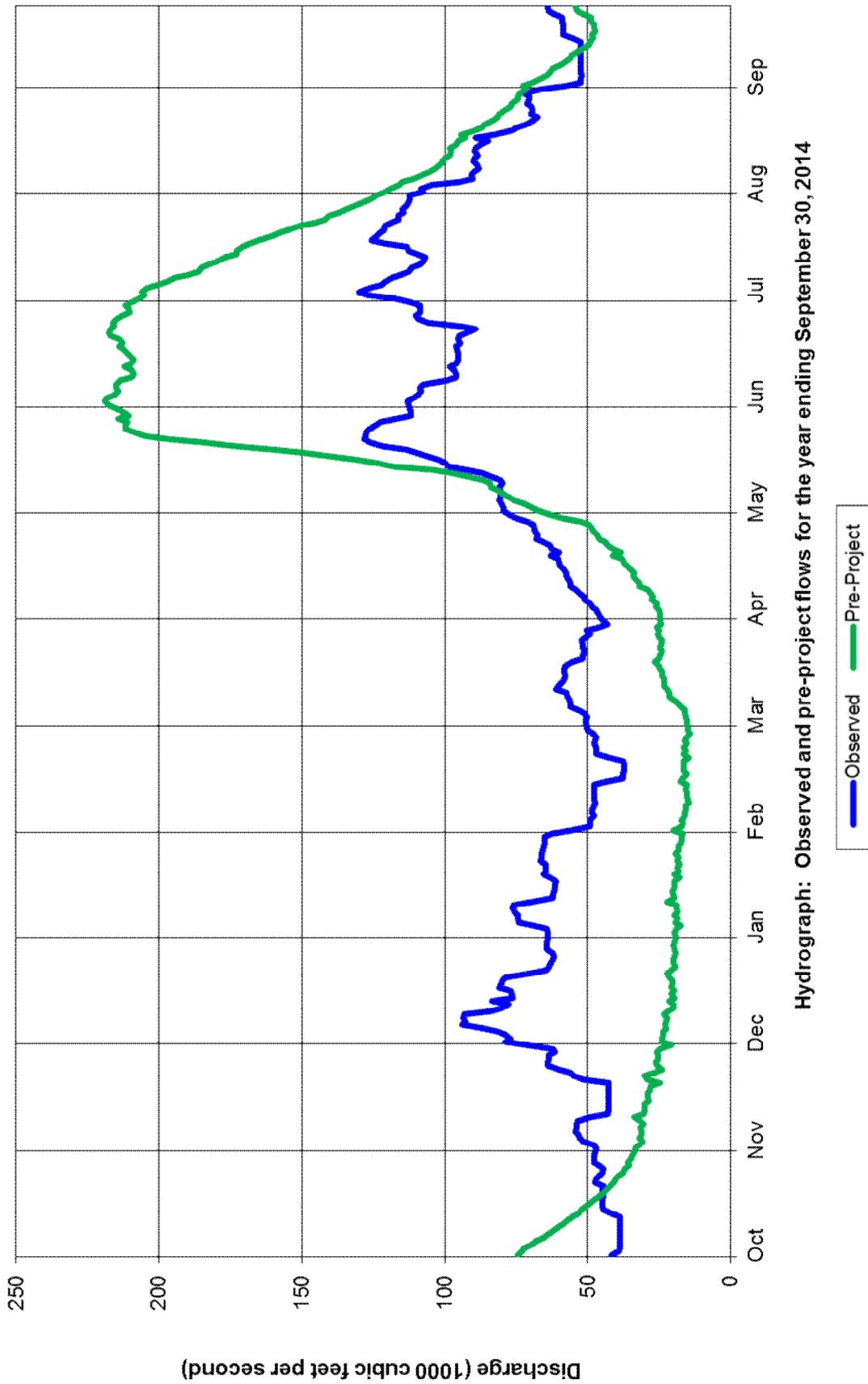
COLUMBIA RIVER AT HUGH KEENLEYSIDE DAM



Hydrograph: Observed and pre-project flows for the year ending September 30, 2014

— Pre-Project Flows — Observed Flows

### COLUMBIA RIVER AT BIRCHBANK



Hydrograph: Observed and pre-project flows for the year ending September 30, 2014

## TREATY BENEFITS

### *Flood Risk Management Benefits*

Water Year 2014 was a relatively quiet flood risk management season with near normal seasonal volumes and manageable runoff shapes. There was less late season rainfall than in the previous two years resulting in fewer local flood risk issues. Reservoirs throughout the Columbia River basin, including the Treaty projects, were drafted during the winter and spring in preparation for flood season. The actual runoff for the overall Columbia basin (U.S. and Canada combined) measured at The Dalles for January through July 2014 was 107% of normal. The peak regulated and estimated unregulated flows, and river stages are shown in the following tables:

### **Columbia River Steam flow at The Dalles, Oregon**

<b>Date</b>	<b>Peak Unregulated Flow</b> m <sup>3</sup> /s (cfs)	<b>Date</b>	<b>Peak Regulated Flow</b> m <sup>3</sup> /s (cfs)
30 May 2014	16,827 (594,300)	27 May 2014	10,129 (357,700)

### **Columbia River Stage at Vancouver, Washington** **Flood Stage is 4.9 meters (16.0 feet)**

<b>Date</b>	<b>Peak Unregulated Stage</b> meters (feet)	<b>Date</b>	<b>Peak Regulated Stage</b> meters (feet)
30 May 2014	6.48 (21.25)	28 May 2014	3.5 (11.5)

Hydro-regulation by Duncan and Libby projects limited the peak level of Kootenay Lake to 533.50 m (1750.3 ft) on 27 May 2014. Without regulation from those Treaty dams, the peak level would have been approximately 534.7 m (1754.3 ft). As documented in the 2003 Flood Control Operating Plan, flood damages commence at Nelson when Kootenay Lake elevation reaches 534.92 m (1755.0 ft). Duncan, Arrow, Mica and Libby projects limited the peak flow of the Columbia River at Trail, just upstream of Birchbank, British Columbia, to 3678 m<sup>3</sup>/s (129.9 kcfs) on 8 July 2014. Absent the dams but with natural lake effects at Kootenay Lake, the flow would have been approximately 6102 m<sup>3</sup>/s (219 kcfs). For reference, the bankfull flow at Birchbank is estimated to be 6371 m<sup>3</sup>/s (225 kcfs).

## **Power Benefits**

A Determination of Downstream Power Benefits (DDPB) is computed in conjunction with the AOP. This computation represents the optimized generation from downstream U.S. projects that could have been produced by an optimized Canadian/U.S. system. The DDPB is prepared in accordance with the Treaty and Protocol, and other Entity Agreements. The Canadian Entitlement represents one-half of the DDPB. For the period 1 August 2013 through 31 July 2014, the Canadian Entitlement amount, before deducting transmission losses, was 505.5 aMW of energy, scheduled at rates up to 1336 MW. From 1 August 2014 through 30 September 2014, the amount, before deducting transmission losses, was 479.9 aMW of energy, scheduled at rates up to 1369 MW.

During the course of the 2013-2014 Operating Year, there were two curtailment events for Canadian Entitlement deliveries. These included a 28 megawatt hour (MWh) cut on 28 September 2013 due to transmission congestion, and a 149 MWh cut on 1 April 2014 due to transmission congestion in the Puget Sound area of Washington State. All of the curtailed power was delivered later within the same month of curtailment, as per agreements between the Entities, with the exception of the 28 September 2013 cut, which was delivered on 1 October 2013 (and, as such, also complied with established Entities' scheduling guidelines).

Actual U.S. power benefits from the operation of CRT storage are unknown and can only be roughly estimated. Treaty storage has such a large impact on the U.S. system operation that its absence would significantly affect operating procedures, non-power requirements, loads and resources, and market conditions, thus making any benefit analysis highly speculative. A rough estimate of the impact on downstream U.S. power generation during the 2013-2014 operating year, with and without the regulation of Canadian storage, based on the PNCA AER that includes minimum flow and spill requirements for U.S. fishery objectives, is 688 aMW. In addition to the increase in average annual U.S. power generation, the Treaty regulation also shifted the timing of generation from the low value freshet period into higher value winter months. No quantification of this benefit was reported by the Entities.

## **Other Benefits**

During 2013-14, the CRTOC completed one supplemental operating agreement, the 2014 Non-power Uses Agreement, for the mutual benefit of both countries, signed 22 November 2013. This agreement fulfilled the Federal Columbia River Power System (FCRPS) Biological Opinion (BiOp) requirement that supports the 2010 and 2014 Biological Opinions and provided for storing 1 Maf of flow augmentation water in January 2014 that was released in July 2014. The non-power benefits included changes to stream flows downstream of Keenleyside Dam from January through June that protected rainbow trout and mountain whitefish spawning in Canada and enhanced conditions for the downstream migration of salmon in the U.S.



Revelstoke Dam, Columbia River, BC



Cora Linn Dam (FortisBC) at the outflow of Kootenay Lake, British Columbia

## **APPENDIX A**

# **COLUMBIA RIVER TREATY PERMANENT ENGINEERING BOARD**

## **COLUMBIA RIVER TREATY PERMANENT ENGINEERING BOARD**

### **United States**

#### Members

Mr. James C. Dalton, P.E., Chair  
Chief  
Engineering and Construction  
U.S. Army Corps of Engineers  
Washington, DC

Mr. Ed Sienkiewicz  
Consultant  
Newberg, Oregon

#### Alternates

Mr. Robert A. Pietrowsky  
Director  
Institute for Water Resources  
U.S. Army Corps of Engineers  
Alexandria, Virginia

#### Secretaries

Mr. Jerry W. Webb, P.E., D.WRE  
Principal Hydrologic & Hydraulic Engineer  
Engineering & Construction CoP  
Directorate of Civil Works  
U.S. Army Corps of Engineers  
Washington, DC

### **Canada**

Mr. Jonathan Will, Chair  
Director General  
Electricity Resources Branch  
Natural Resources Canada  
Ottawa, Ontario

Mr. Tim Newton, P.Eng.  
Consultant  
Vancouver, British Columbia

Mr. Glen Davidson, P.Eng.  
Comptroller of Water Rights  
Water Management Division  
B.C. Ministry of Natural Resource Operations  
Victoria, British Columbia

Mr. Ivan Harvie, P.Eng.  
Senior Engineer  
Renewable and Electrical Energy Division  
Electricity Resources Branch  
Natural Resources Canada  
Calgary, Alberta

Mr. Darcy Blais  
Senior Policy Advisor  
Renewable and Electrical Energy Division  
Electricity Resources Branch  
Natural Resources Canada  
Ottawa, Ontario

# COLUMBIA RIVER TREATY PERMANENT ENGINEERING BOARD

## RECORD OF MEMBERSHIP

### United States

#### Members

Mr. Wendell Johnson\* 1964–1970  
 Mr. Morgan Dubrow 1964–1970  
 Mr. John Neuberger 1970–1973  
 Mr. Joseph Caldwell\* 1971–1973  
 Mr. Homer Willis\* 1973–1979  
 Mr. King Mallory 1973–1975  
 Mr. Raymond Peck, Jr. 1976–1977  
 Mr. Emerson Harper 1978–1988  
 Mr. Lloyd Duscha\* 1979–1990  
 Mr. Ronald Wilkerson 1988–2005  
 Mr. Herbert Kennon\* 1990–1994  
 Mr. John Elmore\* 1994–1996  
 Mr. Steven Stockton\* 1996–2014  
 Mr. Ed Sienkiewicz 2005–  
 Mr. James Dalton\* 2014--

#### Alternates

Mr. Fred Thrall 1964–1974  
 Mr. Emerson Harper 1964–1978  
 Mr. Alex Shwaiko 1974–1987  
 Mr. Herbert Kennon 1987–1990  
 Mr. Thomas Weaver 1979–1997  
 Mr. John Elmore 1990–1994  
 Mr. Paul Barber 1994–1995  
 Mr. Daniel Burns 1995–1997  
 Mr. George Bell 1997–2014  
 Mr. Earl Eiker 2000–2004  
 Mr. Robert Pietrowsky 2004–

#### Secretaries

Mr. John Roche 1965–1969  
 Mr. Verle Farrow 1969–1972  
 Mr. Walter Duncan 1972–1978  
 Mr. Shapur Zanganeh 1978–1995  
 Mr. Richard DiBuono 1995–2000  
 Mr. Robert Bank 2000–2004  
 Mr. Jerry Webb 2004–

\*Chair

### Canada

Mr. Gordon McNabb\* 1964–1991  
 Mr. Arthur Paget 1964–1973  
 Mr. Valter Raudsepp 1973–1974  
 Mr. Ben Marr 1974–1987  
 Mr. Tom Johnson 1987–1988  
 Mr. Douglas Horswill 1989–1991  
 Mr. John Allan 1991–1999  
 Mr. David Oulton\* 1991–1996  
 Mr. Daniel Whelan\* 1996–2002  
 Mr. Charles Kang 1999–2001  
 Mr. Jack Ebbels 2001–2003  
 Mr. Tim Newton 2003–  
 Mr. Tom Wallace\* 2004–2012  
 Mr. Jonathan Will\* 2012–

Mr. Mac Clark 1964–1992  
 Mr. Jim Rothwell 1964–1965  
 Mr. Hugh Hunt 1966–1988  
 Dr. Donald Kasianchuk 1988–1996  
 Mr. Vic Niemela 1992–1994  
 Mr. David Burpee 1994–2007  
 Mr. Jack Farrell 1996–1997  
 Mr. Prad Kharé 1997–1999  
 Mr. James Mattison 1999–2009  
 Mr. Ivan Harvie 2007–  
 Mr. Glen Davidson 2009–

Mr. Mac Clark 1964–1992  
 Mr. David Burpee 1992–2003  
 Ms. Eve Jasmin 2003–2007  
 Mr. Darcy Blais 2007–

**COLUMBIA RIVER TREATY  
PERMANENT ENGINEERING BOARD  
ENGINEERING COMMITTEE**

**CURRENT MEMBERSHIP**

**United States**

Members

Mr. Jerry W. Webb, P.E., D.WRE, Chair  
Principal Hydrologic & Hydraulic Engineer  
Engineering & Construction CoP  
Directorate of Civil Works  
U.S. Army Corps of Engineers  
Washington, DC

Mr. Kamau Sadiki  
Manager  
National Hydropower Program Business Line  
Operations Community of Practice  
U.S. Army Corps of Engineers  
Washington, DC

Mr. Michael Cowan, P.E.  
Technical Services Manager  
Corporate Services Office  
Western Area Power Administration  
  
Lakewood, Colorado

Mr. Patrick McGrane, P.E.  
Manager  
River and Reservoir Operations Group  
Pacific Northwest Regional Office  
Bureau of Reclamation  
Boise, Idaho

**Canada**

Mr. Ivan Harvie, P.Eng., Chair  
Senior Engineer  
Renewable and Electrical Energy Division  
Electricity Resources Branch  
Natural Resources Canada  
Calgary, Alberta

Mr. Darcy Blais  
Senior Policy Advisor  
Renewable and Electrical Energy Division  
Electricity Resources Branch  
Natural Resources Canada  
Ottawa, Ontario

Mr. KT Shum  
Head, Licensing & Allocation  
Water Management Division  
B.C. Ministry of Forests, Lands and Natural  
Resource Operations  
Victoria, British Columbia

**COLUMBIA RIVER TREATY  
PERMANENT ENGINEERING BOARD  
ENGINEERING COMMITTEE**

**RECORD OF MEMBERSHIP**

**United States**

**Canada**

Members

Mr. Shapur Zanganeh\* 1990-1995  
Mr. Gary Fuqua 1990-1996  
Mr. Earl Eiker 1990-2000  
Mr. Steve Wright 1990-1996  
Mr. Larry Eilts 1991-1995  
Mr. Richard Mittelstadt 1991-1996  
Mr. Richard DiBuono\* 1995-2000  
Mr. James Barton 1996-2001  
Mr. Robert Johnson 1996-1998  
Mr. James Fodrea 1997-2009  
Mr. Michael Cowan 1998-2014  
Mr. Robert Bank\* 2000-2004  
Mr. Kamau Sadiki 2001-  
Mr. Jerry Webb\* 2003-  
Mr. Patrick McGrane 2009-2014  
Mr. Thomas Patton 2014-  
Mr. John Roache 2014-

Mr. Neill Lyons\* 1990-1996  
Mr. Dave McCauley 1990-1992  
Mr. B. Stipdonk 1990-1991  
Mr. Roger McLaughlin\* 1991-2009  
Mr. Robin Round 1991-1993  
Mr. David Burpee\* 1992-2000  
Dr. Bala Balachandran 1993-2008  
Mr. Bruno Gobeil 1995-1997  
Mr. Larry Adamache 1996-2001  
Ms. Myriam Boudreault 1997-2001  
Ms. Donna Clarke 2001-2003  
Mr. Ivan Harvie\* 2002-  
Ms. Eve Jasmin 2003-2007  
Mr. Darcy Blais 2007-  
Mr. KT Shum 2008-

\*Chair

## **APPENDIX B**

### **COLUMBIA RIVER TREATY ENTITIES**

## COLUMBIA RIVER TREATY ENTITIES

### United States

#### Members

Mr. Elliot E. Mainzer, Acting Chair  
Acting Administrator and CEO  
Bonneville Power Administration  
Department of Energy  
Portland, Oregon

Colonel John S. Kem, Member  
Division Engineer  
U.S. Army Engineer Division  
Northwestern  
Portland, Oregon

#### Coordinators

Mr. Richard Pendergrass, BPA Coordinator  
Acting Vice President  
Generation Supply  
Bonneville Power Administration  
Department of Energy  
Portland, Oregon

Mr. David Ponganis, USACE Coordinator  
Regional Director of Programs  
Programs Directorate  
U.S. Army Engineer Division  
Northwestern  
Portland, Oregon

#### Secretaries

Mr. Scott R. Simms, Secretary  
Policy Strategist  
Regional Coordination  
Bonneville Power Administration  
Department of Energy  
Portland, Oregon

### Canada

Mr. Christopher K. O'Riley, Chair  
Executive Vice President  
Generation  
British Columbia Hydro and Power Authority  
Vancouver, British Columbia

Ms. Renata Kurschner, Coordinator  
Director  
Generation Resource Management  
British Columbia Hydro and Power Authority  
Burnaby, British Columbia

Mr. Douglas A. Robinson, Secretary  
Principal Engineer  
Generation Resource Management  
British Columbia Hydro and Power Authority  
Burnaby, British Columbia

## COLUMBIA RIVER TREATY ENTITIES OPERATING COMMITTEE

### CURRENT MEMBERSHIP

#### United States

##### Members

Ms. Pamela A. Kingsbury, Alternating Chair  
Manager  
Power and Operations Planning  
Bonneville Power Administration  
Department of Energy  
Portland, Oregon

Ms. Birgit Koehler, Member  
Treaty Team Coordinator  
Regional Coordination  
Bonneville Power Administration  
Department of Energy  
Portland, Oregon

Mr. James D. Barton, Alternating Chair  
Chief  
Columbia Basin Water Management Division  
U.S. Army Engineer Division  
Northwestern  
Portland, Oregon

Mr. William Proctor, Member  
Hydraulic Engineer  
U.S. Army Engineer Division  
Northwestern  
Portland, Oregon

#### Canada

Mr. Kelvin J. Ketchum, Chair  
Manager  
System Optimization  
Generation Resource Management  
British Columbia Hydro and Power Authority  
Burnaby, British Columbia

Mr. Alaa Abdalla, Member  
Manager  
Reliability and Planning  
Generation Resource Management  
British Columbia Hydro and Power Authority  
Burnaby, British Columbia

Ms. Gillian Kong, Member  
Specialist Engineer  
Generation Resource Management  
British Columbia Hydro and Power Authority  
Burnaby, British Columbia

Mr. Herbert Louie, Member  
Specialist Engineer  
Generation Resource Management  
British Columbia Hydro and Power Authority  
Burnaby, British Columbia

## **COLUMBIA RIVER TREATY ENTITIES HYDROMETEOROLOGICAL COMMITTEE**

### **CURRENT MEMBERSHIP**

#### **United States**

##### Members

Ms. Ann McManamon, Co-chair  
Hydrologist  
Bonneville Power Administration  
Department of Energy  
Portland, Oregon

Mr. Peter F. Brooks, Co-chair  
Chief  
Hydrologic Engineering Branch  
U.S. Army Engineer Division  
Northwestern  
Portland, Oregon

#### **Canada**

Ms. Stephanie Smith, Chair  
Manager  
Hydrologic and Technical Services  
Generation Resource Management  
British Columbia Hydro and Power Authority  
Burnaby, British Columbia

Mr. Adam Gobena, Member  
Senior Engineer  
Hydrology and Technical Services  
Generation Resource Management  
British Columbia Hydro and Power Authority  
Burnaby, British Columbia

## **APPENDIX C**

### **RECORD OF FLOWS AT THE INTERNATIONAL BOUNDARY**

## KOOTENAI RIVER AT PORTHILL, IDAHO

Daily discharges in thousands of cubic feet per second for the year ending 30 September 2014

<b>Day</b>	<b>Oct</b>	<b>Nov</b>	<b>Dec</b>	<b>Jan</b>	<b>Feb</b>	<b>Mar</b>	<b>Apr</b>	<b>May</b>	<b>Jun</b>	<b>Jul</b>	<b>Aug</b>	<b>Sep</b>
1	10.8	5.7	11.2	5.3	5.7	5.8	30.8	34.7	33.1	23.6	13.1	10.6
2	9.8	7.3	13.5	5.3	5.6	5.7	32.7	37.3	33.4	22.7	12.4	10.4
3	9.2	8.0	24.0	5.5	5.8	5.8	32.6	41.8	39.5	21.1	12.4	10.7
4	8.5	7.8	25.7	5.7	5.7	5.9	32.2	42.7	42.1	20.8	12.1	10.8
5	7.1	9.8	25.4	5.5	5.5	6.0	32.2	42.6	40.5	20.4	11.4	10.6
6	6.6	10.6	25.6	5.3	5.0	7.6	31.9	41.6	40.5	19.5	11.5	10.4
7	6.6	10.7	25.7	5.1	5.1	9.1	32.1	39.7	39.0	19.6	11.2	10.4
8	6.5	10.8	24.8	5.3	5.1	9.2	32.8	36.6	37.6	19.4	11.0	10.2
9	6.4	10.9	19.0	5.5	5.2	10.1	34.3	32.9	36.5	19.3	10.9	10.4
10	6.3	10.9	23.6	5.4	5.3	16.3	38.1	33.2	35.5	18.8	10.7	10.0
11	6.4	11.3	18.7	5.9	5.2	18.1	38.1	32.7	31.2	18.6	10.9	9.9
12	6.2	18.7	16.2	6.3	5.2	15.0	37.2	32.0	29.5	18.4	10.8	9.9
13	6.2	24.6	9.3	5.8	5.3	12.8	36.6	31.2	29.1	18.3	11.0	10.1
14	6.2	26.0	7.0	6.3	5.3	11.8	35.4	31.1	28.2	17.9	10.8	9.8
15	6.0	26.4	6.3	6.0	5.2	11.6	34.0	33.0	25.7	18.1	11.0	10.2
16	5.9	24.8	5.9	5.9	5.7	11.0	34.7	37.4	25.5	17.9	11.2	9.9
17	5.9	20.7	6.2	5.8	6.0	12.9	34.2	45.9	25.7	17.8	11.0	9.9
18	5.9	20.5	5.7	5.8	6.1	15.6	34.7	50.3	27.5	17.6	10.9	9.9
19	5.9	24.9	9.7	5.7	6.2	13.9	35.8	50.1	27.3	17.4	11.0	9.9
20	5.9	27.0	10.1	5.7	6.2	12.2	35.9	47.7	26.6	17.0	10.6	9.8
21	5.8	27.3	9.4	5.7	6.0	11.3	35.1	47.0	25.9	15.8	11.0	9.8
22	5.7	27.1	6.3	5.6	6.0	10.5	35.6	47.1	25.1	15.5	10.8	9.8
23	5.8	24.9	5.8	5.7	5.9	10.0	35.9	48.9	24.6	15.1	10.8	9.9
24	5.6	18.2	6.3	5.7	5.8	10.4	35.8	49.0	24.1	15.5	10.9	9.7
25	5.7	17.6	6.5	5.5	5.8	17.9	35.3	43.7	24.0	15.4	10.9	9.7
26	5.7	24.4	6.4	5.5	5.7	20.2	36.0	41.2	23.8	15.2	10.5	10.1
27	5.7	25.3	6.4	5.6	5.9	20.4	37.5	39.5	23.6	14.0	10.8	9.6
28	5.8	20.6	6.3	5.7	5.8	20.6	37.1	38.1	23.9	13.6	10.4	8.7
29	5.7	13.2	6.2	5.6		20.9	35.7	38.0	24.9	13.3	10.7	8.2
30	5.6	11.4	6.3	5.9		21.7	34.6	35.6	24.5	13.3	10.5	7.3
31	5.7		5.4	5.7		23.1		33.5		13.3	10.4	
<b>Mean</b>	<b>6.5</b>	<b>17.6</b>	<b>12.4</b>	<b>5.7</b>	<b>5.6</b>	<b>13.0</b>	<b>34.8</b>	<b>39.9</b>	<b>29.9</b>	<b>17.6</b>	<b>11.1</b>	<b>9.9</b>

## COLUMBIA RIVER AT BIRCHBANK, BRITISH COLUMBIA

Daily discharges in thousands of cubic feet per second for the year ending 30 September 2014

Day	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep
1	41.6	47.2	71.4	64.0	62.7	47.1	50.3	68.6	122.5	109.4	114.5	69.6
2	39.1	47.6	78.7	64.0	56.1	48.0	45.9	69.0	116.9	110.0	114.8	71.3
3	38.8	51.3	76.9	63.9	49.3	50.0	43.2	71.1	111.9	108.5	113.3	70.5
4	38.7	52.9	78.9	64.5	49.2	50.4	44.7	74.8	111.9	108.7	112.5	70.6
5	38.8	53.0	81.4	69.1	49.0	50.5	45.6	77.7	112.3	108.8	112.4	72.3
6	38.7	54.3	86.0	74.2	47.9	50.6	46.2	79.4	112.5	111.9	112.4	65.7
7	38.6	53.7	93.8	74.3	48.4	50.5	47.0	79.6	113.1	118.0	107.6	57.4
8	38.6	53.8	92.9	74.4	48.5	51.2	48.6	80.2	111.3	127.1	108.2	52.3
9	38.6	53.6	93.6	75.4	47.9	53.4	49.3	80.9	109.3	129.9	104.6	52.4
10	38.6	49.1	93.2	76.1	47.4	56.0	51.2	80.5	108.3	126.2	94.6	52.2
11	38.6	42.9	83.9	75.7	47.8	56.0	51.5	80.6	108.6	121.9	90.4	52.3
12	38.6	42.9	80.0	69.7	47.7	56.4	53.0	80.5	107.4	120.9	90.6	52.3
13	41.5	42.7	77.6	62.3	47.8	57.1	54.1	81.0	99.3	118.5	89.7	52.5
14	44.6	42.9	83.6	62.1	47.8	57.3	56.1	79.8	95.9	115.2	88.2	52.3
15	44.7	42.8	76.1	61.9	47.8	61.2	56.0	80.6	96.0	112.6	88.9	52.4
16	44.7	42.6	76.5	61.6	43.3	60.5	56.7	83.4	96.9	111.4	89.7	52.3
17	44.7	42.6	77.0	61.3	37.6	59.0	57.5	87.1	98.4	108.5	89.6	52.3
18	44.7	42.6	81.1	61.2	37.5	58.4	57.5	92.5	96.2	107.6	88.4	52.5
19	44.7	42.6	80.3	63.2	37.5	58.0	58.5	98.6	95.4	106.8	89.4	52.4
20	44.7	42.7	79.9	65.4	37.3	58.2	59.5	100.1	95.4	109.6	89.1	52.6
21	44.6	51.3	78.7	64.7	37.3	58.3	60.1	102.1	95.2	112.6	87.7	55.7
22	47.3	54.8	70.2	64.5	37.6	58.0	60.4	105.7	95.6	113.3	84.7	58.7
23	47.0	56.2	64.3	64.9	42.2	55.4	62.8	110.2	96.1	120.8	89.0	58.6
24	46.0	60.2	63.5	66.5	46.9	51.9	60.0	113.7	94.7	125.5	82.7	58.5
25	44.7	63.8	62.9	66.3	46.9	51.7	62.4	121.5	95.2	123.8	76.4	58.6
26	44.7	63.9	62.3	66.1	47.0	50.9	63.2	126.4	94.8	122.6	74.7	58.8
27	46.1	63.8	61.9	65.8	47.8	51.7	65.4	128.3	92.4	121.2	71.6	59.0
28	47.8	63.7	62.3	65.4	47.4	51.6	68.0	127.9	89.4	120.8	68.9	61.4
29	47.8	61.3	64.4	65.1		52.0	67.5	127.5	95.1	118.8	67.4	63.7
30	47.7	62.1	64.4	65.2		50.8	68.5	126.3	105.8	116.3	69.8	63.9
31	47.4		64.4	65.1		49.2		124.6		116.2	69.5	
<b>Mean</b>	<b>43.0</b>	<b>51.5</b>	<b>76.2</b>	<b>66.6</b>	<b>46.1</b>	<b>53.9</b>	<b>55.7</b>	<b>94.8</b>	<b>102.5</b>	<b>116.2</b>	<b>91.3</b>	<b>58.5</b>

## **APPENDIX D**

### **PROJECT INFORMATION**

#### **Power and Storage Projects**

Northern Columbia Basin

Plate No. 1

#### **Project Data**

Duncan Project

Table No. 1

Arrow Project

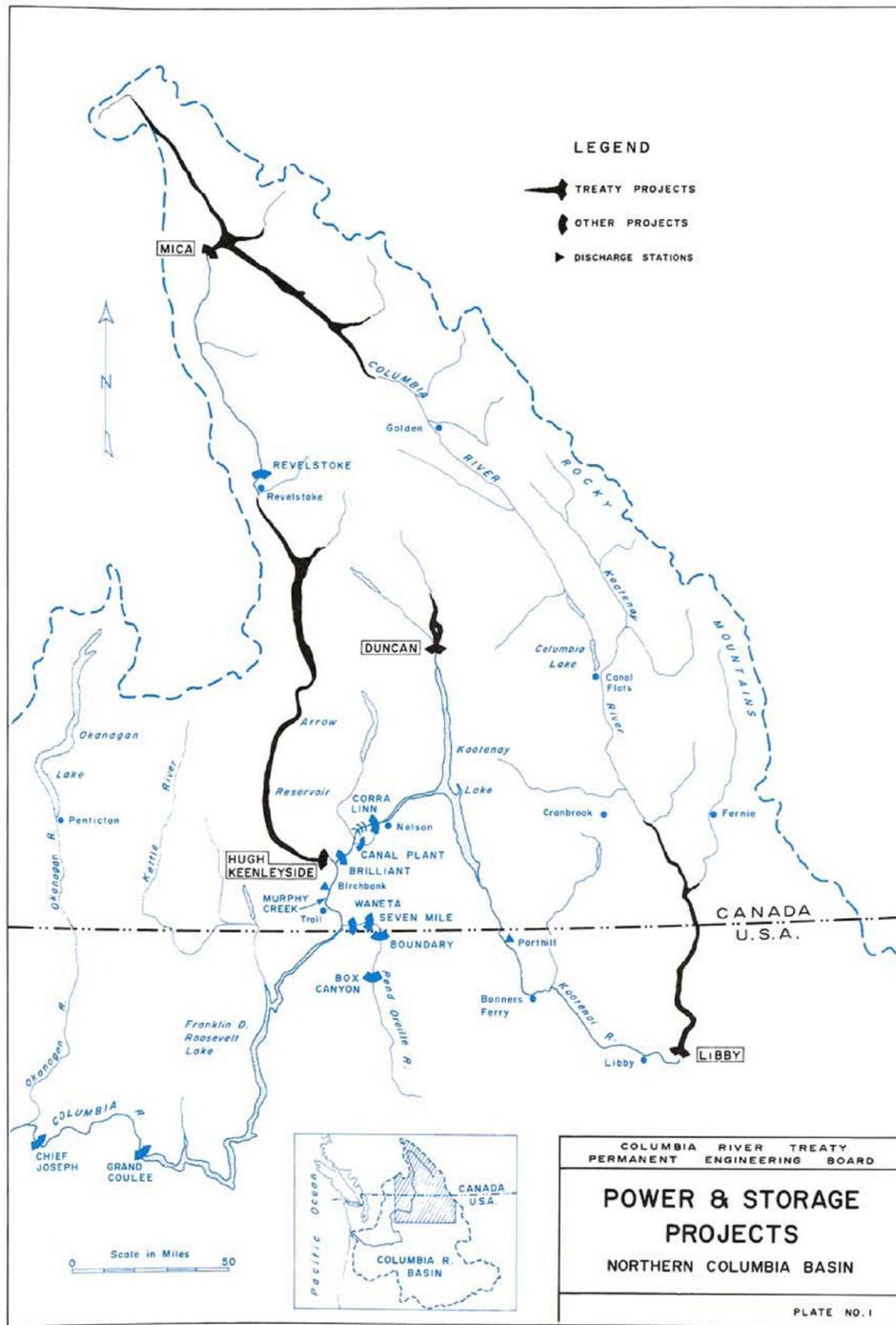
Table No. 2

Mica Project

Table No. 3

Libby Project

Table No. 4



**TABLE 1****DUNCAN PROJECT****Duncan Dam and Duncan Lake****Storage Project**

Construction began	17 September 1964
Storage became fully operational	31 July 1967

**Reservoir**

Normal full pool elevation	577 m (1892 ft)
Normal minimum pool elevation	547 m (1794 ft)
Surface area at full pool	7290 hectares (18,000 acres)
Total storage capacity	1.77 km <sup>3</sup> (1.43 Maf)
Usable storage capacity	1.73 km <sup>3</sup> (1.40 Maf)
Treaty storage commitment	1.73 km <sup>3</sup> (1.40 Maf)

**Dam, Earthfill**

Crest elevation	581 m (1907 ft)
Length	792 m (2600 ft)
Approximate height above riverbed	39.6 m (130 ft)
Spillway – Maximum capacity	1350 m <sup>3</sup> /sec (47.7 kcfs)
Discharge tunnels – Maximum capacity	570 m <sup>3</sup> /sec (20.0 kcfs)

**Power Facilities**

None

**TABLE 2****ARROW PROJECT****Hugh Keenleyside Dam and Arrow Lakes****Storage Project**

Construction began	March 1965
Storage became fully operational	10 October 1968

**Reservoir**

Normal full pool elevation	440 m (1444 ft)
Normal minimum pool elevation	420 m (1378 ft)
Surface area at full pool	52,610 hectares (130,000 acres)
Total storage capacity	10.3 km <sup>3</sup> (8.34 Maf)
Usable storage capacity	8.8 km <sup>3</sup> (7.10 Maf)
Treaty storage commitment	8.8 km <sup>3</sup> (7.10 Maf)

**Dam, Concrete Gravity and Earthfill**

Crest elevation	445 m (1459 ft)
Length	869 m (2850 ft)
Approximate height above riverbed	52 m (170 ft)
Spillway – Maximum capacity	6800 m <sup>3</sup> /sec (240 kcfs)
Low-level outlets – Maximum capacity	3740 m <sup>3</sup> /sec (132 kcfs)

**Power Facilities**

Currently installed:

2 units at 92.5 MW	185 MW
Power commercially available	2002
Head at full pool (Gross maximum head)	23.5 m (77 ft)
Maximum turbine discharge	1200 m <sup>3</sup> /sec (42.4 kcfs)

**TABLE 3****MICA PROJECT****Mica Dam and Kinbasket Lake****Storage Project**

Construction began	September 1965
Storage became fully operational	29 March 1973

**Reservoir**

Normal full pool elevation	754.4 m (2475 ft)
Normal minimum pool elevation	707.1 m (2320 ft)
Surface area at full pool	42,900 hectares (106,000 acres)
Total storage capacity	24.7 km <sup>3</sup> (20 Maf)
Usable storage capacity	14.8 km <sup>3</sup> (12 Maf)
Treaty storage commitment	8.6 km <sup>3</sup> (7 Maf)

**Dam, Earthfill**

Crest elevation	762.0 m (2500 ft)
Length	792.5 m (2600 ft)
Approximate height above foundation	244 m (800 ft)
Spillway – Maximum capacity	4250 m <sup>3</sup> /sec (150 kcfs)
Outlet works – Maximum capacity	1060 m <sup>3</sup> /sec (37.4 kcfs)

**Power Facilities**

Designed ultimate installation:

6 units at 450 MW	2700 MW
-------------------	---------

Currently installed:

4 units at 451 MW (1976)	1805 MW
Maximum turbine discharge of 4 units at full pool	1080 m <sup>3</sup> /sec (38.2 kcfs)
1 unit at 520 MW (2014)	520 MW
Maximum turbine discharge	330 m <sup>3</sup> /sec (11.7 kcfs)
Head at full pool	183 m (600 ft)

Currently under-construction (expected completion by 2016):

1 unit at 520 MW	520 MW
------------------	--------

## TABLE 4

### LIBBY PROJECT

#### Libby Dam and Lake Koocanusa

##### Storage Project

Construction began	June 1966
Storage became fully operational	17 April 1973

##### Reservoir

Normal full pool elevation	749.5 m (2459 ft)
Normal minimum pool elevation	697.1 m (2287 ft)
Surface area at full pool	18,820 hectares (46,500 acres)
Total storage capacity	7.2 km <sup>3</sup> (5.87 Maf)
Usable storage capacity	6.1 km <sup>3</sup> (4.98 Maf)

##### Dam, Concrete Gravity

Deck elevation	753.5 m (2472 ft)
Length	931.2 m (3055 ft)
Approximate height above riverbed	112.8 m (370 ft.)
Spillway – Maximum capacity	4110 m <sup>3</sup> /sec (145 kcfs)
Low-level outlets – Maximum capacity	1730 m <sup>3</sup> /sec (61 kcfs)

##### Power Facilities

Designed ultimate installation:

8 units at 105 MW	840 MW
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Currently installed:

5 units at 120 MW	600 MW
Power commercially available	1975
Head at full pool	107 m (352 ft)
Maximum turbine discharge of 5 units at full pool	750 m <sup>3</sup> /sec (26.5 kcfs)