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UNITED STATES DISTRICT COURT
DISTRICT OF OREGON

NATIONAL WILDLIFE FEDERATION, *et al.*

Plaintiffs,

v.

NATIONAL MARINE FISHERIES
SERVICE, *et al.*

Defendants.

Civil No. 01-640-RE

**[PROPOSED] ORDER
FOR 2009 SUMMER SPILL
OPERATIONS**

Federal Defendants submit the following (Proposed) Order for 2009 summer spill operations for the Federal Columbia River Power System (“FCRPS”).

In 2005, this Court granted in part, and denied in part, Plaintiffs’ motion for preliminary injunctive relief seeking to alter FCRPS operations during the spring and summer of 2006. See Doc. 1221. The Court adopted the Federal Defendants’ proposals for the amount and timing of spring and summer spill at FCRPS dams with two exceptions. Id. at 11. After commencement of spill, Federal Defendants were directed to provide the court with a monthly written report describing the implementation and progress of the spill program. Id.

Similar spring and summer operations were implemented in 2007 pursuant to an agreement between the Bonneville Power Administration (BPA), the Confederated Tribes of the Warm Springs Reservation, the Nez Perce Tribe, Confederated Tribes of the Umatilla Indian Reservation, Confederated Tribes and Bands of the Yakama Nation, and Confederated Tribes of the Colville Indian Reservation. See Doc. 1347 at 3. On May 23, 2007, the Court adopted the 2007 operations agreement as an order of the Court. See Opinion and Order (May 23, 2007).

At a December 12, 2007 status conference, Federal Defendants offered to continue the 2007 spring and summer operations if Plaintiffs would agree to not seek a preliminary injunction until after issuance of the 2008 BiOp. In agreeing to work toward this goal, Plaintiffs’ recognized that any agreement for 2008 operations “would essentially continue - subject to discussion of limited changes necessary to accommodate new structures and perform essential research - the court-ordered operations from 2007.” See Plaintiffs’ January 11, 2008 Letter. The 2008 Fish Operations Plan, incorporated into the Court’s Order on 2008 Operation, recognized

the operational adjustments necessary to perform this research and accommodate structural changes. See Doc. 1409, Attachment 1. On February 25, 2008, this Court entered the joint proposed order for 2008 spring and summer operations. Doc. 1423.

In a February 18, 2009 letter to counsel, the Court asked Federal Defendants to agree to “continue recent court-ordered spill operations for Spring 2009.” See Doc. 1682 at 2. Federal Defendants agreed to the Court’s request to continue court-ordered spring spill operations subject to modifications necessary to accommodate new structures and perform essential research, and the spring spill order was entered on April 10, 2009. See Doc. 1694.

The Court has indicate that it would like Federal Defendants to extend this agreement on court-ordered spill to summer 2009 operations. The parties have considered and have resolved their positions on the Court’s request to continue court-ordered spill through August 31, 2009.

THEREFORE, in light of this prior history and in the interests of avoiding further litigation, the Federal Defendants stipulate as follows:

1. Scope: The parties’ agreement on summer 2009 spill operations and the Court’s entry of the joint proposed order shall not be construed as a concession or preliminary assessment of the merits of any parties’ claim concerning the 2008 Biological Opinion or Action Agencies’ Records of Decision as set forth in the parties’ pending cross-motions for summary judgment and the Plaintiffs’ motion for preliminary and/or permanent injunctive relief.
2. Operations: FCRPS summer 2009 spill operations shall be conducted as set forth in the 2009 Summer Fish Operations Plan, incorporated herein by reference. To the extent hydro-power operations are not specified in the 2009 Summer Fish Operations Plan, Federal

Defendants shall operate the FCRPS consistent with the 2008 Biological Opinion and/or other operative documents necessary to implement that Biological Opinion, unless otherwise specified herein.

2. Timing: This Order applies to summer spill operations for 2009 only and shall continue until August 31, 2009, unless this Court issues an opinion on the pending cross-motions for summary judgment prior to that transition date. If the Court issues an opinion granting, in whole or in part, the plaintiffs' pending motions for summary judgment, this Order shall remain in effect until replaced by a further order of the Court or August 31, 2009. If the Court issues an opinion granting the federal defendants' pending cross-motion for summary judgment, this Order shall terminate on the date the Court issues such a ruling without prejudice to the right of any party to seek emergency or other appropriate relief in any forum.

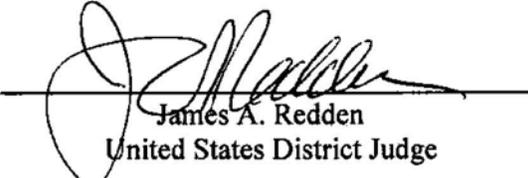
3. In-Season Adjustments: As set forth in the 2009 Summer Fish Operations Plan, Federal Defendants will utilize the existing Regional Forum committees to make in-season adjustments.

4. Standard Reporting Requirement: Federal Defendants shall provide the court with a written report describing the implementation of the 2009 Summer Fish Operations Plan, beginning July 15, 2009, and monthly intervals thereafter until satisfaction of the earlier of the conditions in Paragraph 2. Should the agencies encounter a situation similar to that which occurred on April 3, 2007, which the Court characterized as "placing power needs before the needs of listed species", Federal Defendants shall notify the Court and the other parties promptly

and shall propose any mitigation measures, if any, that may be appropriate as soon as practicable.

5. Emergency Reporting Requirements: Federal Defendants shall take all reasonable and practicable steps to notify the Court and the parties prior to any declared system emergency. If unforeseen circumstances arise that preclude Federal Defendants from notifying the Court and the parties prior to a declared system emergency, they shall report those actions directly to the court as soon as practicable.

Dated this 10th day of JUNE, 2009.


James A. Redden
United States District Judge

RESPECTFULLY SUBMITTED,

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Acting Assistant Attorney General
United States Department of Justice
Environment and Natural Resources Division
SETH M. BARSKY
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/s/ Coby Howell
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CERTIFICATE OF SERVICE

Pursuant to Local Rule Civil 100.13(c), and F.R. Civ. P. 5(d), I certify that on June 2, 2009, the foregoing will be electronically filed with the Court's electronic court filing system, which will generate automatic service upon on all Parties enrolled to receive such notice. The following will be manually served by overnight mail:

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2009 Summer Fish Operations Plan

BACKGROUND

The 2009 Summer Fish Operations Plan (FOP) describes the U.S. Army Corps of Engineers (Corps) planned operations for fish passage at its mainstem Federal Columbia River Power System (FCRPS) dams during the 2009 summer fish migration season. The 2009 Summer FOP is consistent with the adaptive management provisions in the 2008 NOAA Fisheries FCRPS Biological Opinion (2008 BiOp) and the Corps' Record of Consultation and Statement of Decision (ROCASOD) adopting the project operations contained in the 2008 BiOp and the Columbia Basin Fish Accords (Accords).

As in 2008, the 2009 Summer FOP incorporates planned operational adjustments necessary to perform essential research, and to accommodate the adjustment of surface bypass structures or other features for the 2009 summer migration season. The FCRPS water management and project operations not specifically addressed in this 2009 Summer FOP are consistent with the 2008 BiOp and other operative documents including the 2009 Water Management Plan (WMP), seasonal WMP updates, and the 2009 Fish Passage Plan (FPP). As in 2008, operations may be adjusted through coordination with regional sovereigns.

The following sections describe: factors that influence management of fish operations during various runoff conditions, including TDG management, spillway operations, and minimum generation; specific summer operations for fish passage at each mainstem project; the juvenile fish transportation program operations; protocols for emergencies; coordination with the region; and, monthly reporting.

GENERAL CONSIDERATIONS FOR FISH OPERATIONS

For planning purposes, the Corps' 2009 Summer FOP spill levels, summarized in Table A below, assume "average" run-off conditions. However, because actual run-off conditions vary in timing and shape and may be higher or lower than average, adjustments in spill levels (kcfs discharge rates, spill percentages, or spill caps) will be adaptively managed in-season as needed to avoid or minimize poor juvenile or adult fish passage conditions, navigation safety concerns, or to accommodate powerhouse or transmission constraints. Actual spill levels may be adaptively managed from those displayed in the table below for research or other conditions and will be coordinated through the Technical Management Team (TMT) or other appropriate regional forum. Such conditions are discussed in more detail below.

Management of Spill for Fish Passage

The Corps will continue to manage spill for fish passage to avoid exceeding 120% in the project tailrace, and 115% in the forebay of the next project downstream consistent with the current State of Washington total dissolved gas (TDG) saturation upper limits.¹ These levels are referred to as “gas caps.” The project maximum flow rate or spill discharge level that meets but does not exceed the gas caps, is referred to as the “spill cap.” The gas caps are constant, whereas, spill caps may vary daily depending on flow, temperature, and other environmental conditions.

As noted above, the spill rates presented in Table A are the planned summer spill operations and assume average runoff conditions; however, adjustments to these spill rates may be necessary for the following reasons:

1. high runoff conditions where flows exceed the powerhouse hydraulic capacity with the specified spill rates;
2. navigation safety concerns;
3. generation unit outages that reduce powerhouse capacity;
4. power system or other emergencies that reduce powerhouse discharges; and,
5. a lack of power demand resulting in an increase in the rate of spill.

Spill below the specified rates could also occur during low runoff conditions when meeting minimum generation levels at a project requires reducing spill rates. This would most likely occur in July and August. Minimum generation and spill rates are included below in the project specific information.

The Corps’ Reservoir Control Center (RCC) is responsible for daily management of TDG responsive to changing conditions. In order to manage gas cap spill rates consistent with the States’ TDG saturation limits, RCC establishes the spill caps for each project on the lower Columbia and Snake rivers on a daily basis throughout the fish passage season. These spill caps are set so that resultant TDG percent saturation levels are not expected to exceed the 120%/115% TDG limits, measured as the average of the highest 12 hourly readings each day.

Within any given day, some hours of measured TDG levels may be higher or lower than the gas caps due to changing environmental conditions (wind, air temperature, etc.). The process of establishing daily spill caps entails reviewing existing hourly data at each dam (including flow, spill, temperature, and TDG levels) and taking into consideration a number of forecast conditions (including total flow, flow through the powerhouse, wind and temperature forecast, etc.). This information is used as input into the System TDG (SYSTDG) modeling tool. The SYSTDG model estimates TDG levels in the rivers several days into the future, and is a tool integral to daily decision-making when establishing spill caps at individual dams.

¹ In February 2009, the State of Oregon modified its waiver for 2009 to remove the 115% forebay TDG limit. However, the Corps will continue to manage to 120% and 115% limits (the Washington TDG standard) in 2009.

Spill caps set by RCC in daily spill priority requests will be met at the projects by using the spill pattern in the appropriate FPP spill table which most closely corresponds to the requested spill (i.e. may be slightly over or under). During the freshet when flows are often expected to be greater than hydraulic capacity with the specified spill rates at the dams, or if a lack of power load results in an increase in the spill rate, the Corps will attempt to minimize TDG on a system-wide basis. In this case, spill caps are also developed for 125%, 130%, or 135% saturation to minimize TDG throughout the system.

In accordance with the 2009 Spring FOP, spring spill operations commenced on April 3 at 0001 hours for the Corps' lower Snake projects and on April 10 at 0001 hours for the lower Columbia projects. Spill caps have been established at the specified amounts and will continue unless conditions require changing to maintain TDG within the upper limits of 120% in the tailwater of a dam and 115% in the forebay of the next project downstream (and at Camas/Washougal). Spill will transition to summer levels at 2359 hours, or shortly before midnight, at each project just prior to the summer start dates specified.

Operations to manage TDG will continue to be coordinated through the TMT.

Spillway Operations

The Action Agencies will meet the specified spill levels to the extent feasible; however, actual hourly spill quantities at dams will be slightly greater or less than specified in Table A below. Actual spill levels depend on the precision of spill gate settings, flow variations in real time, varying project head (the elevation difference between a project's forebay and tailwater), automatic load following, and other factors.

Operational Considerations:

- **Spill discharge rates:** Due to limits in the precision of spill gates and control devices, short term flow variations, and head changes, it is not possible to discharge exactly the spill rates stated in Table A, or as stated in RCC spill requests (teletypes) to projects that call for specific spill discharges. Therefore, spillway gates are opened to the settings in FPP spill pattern tables, which provide discharges that are the closest to the spill discharge rates. The spill rates in Table A coincide with specific gate settings in the FPP spill tables. Actual spill may be higher or lower than the identified spill rate due to low flow conditions, periods of minimum generation, TDG spill cap limitations on spill amounts, spill curtailment for navigation safety, and other circumstances.
- **Spill percentages:** Spill percentages are considered target spill levels. The project control room operator and BPA duty scheduler calculate spill rates to attempt to be within +/- 1% of the target percentage for the following hour (or +/- 1.5% at Little Goose Dam when flows are less than 30 kcfs). These percentages may not be attained due to low flow conditions, periods of minimum generation, TDG spill cap

limitations on spill amounts, spill curtailment for navigation safety, and other circumstances. Operators and schedulers will review the percentages achieved during the day and adjust spill rates in later hours, with the objective of ending the day with a day average spill that achieves the target.

Minimum Generation

The Corps has identified minimum generation flow values derived from FPP tables which specify turbine operation within the 1% of best efficiency range. These values are approximations and do not account for varying head or other small adjustments that may result in variations in the reported minimum generation flow and spill amount.

Conditions that may result in minor variations include:

1. Varying pool elevation: as reservoirs fluctuate within the operating range, flow rates through the generating unit change.
2. Generating unit governor "dead band": the governor controls the number of megawatts the unit should generate and cannot precisely control a unit; variations can be +/- 1% to 2% of generation.
3. System disturbances: once the generator is online and connected to the grid, it responds to changes in system voltage and frequency. These changes may cause the unit to increase flow and generation slightly within an hour.
4. Individual units may operate slightly differently or have unit specific constraints.
5. Generation control systems regulate megawatts (MW) generation only, and not flow through turbines.

All of the lower Snake River powerhouses may be required to keep one generating unit on line at all times for power system reliability, which may result in a reduction of spill at that project. During low flows, one generator runs at the lower end of the 1% of best efficiency range. All of the Snake River plants have two "families" of turbines with slightly different capacities. In most cases one of the smaller units, with somewhat less generation and flow, will be online during these times. The smaller units are generally numbered 1 – 3 and are the first priority for operation during the fish passage season. An exception to this is at Ice Harbor Dam, where the unit priority list has been modified to accommodate the transformer bank outage at Sacajawea. Also, if smaller units are unavailable, one of the larger units may be used. Further, at Lower Monumental, generating unit 1, which is the first priority unit during fish passage, was damaged, then welded in a fixed blade configuration. Consequently the unit cannot operate at the low end of the design range. In addition, Ice Harbor units cannot be operated at the lower end of the 1% of best efficiency range. These units experience cavitation at a generation level somewhat higher than the lower 1% limit, which damages the turbine and can be detrimental to fish. Therefore, Ice Harbor units will operate at their lower cavitation limits. Minimum generation flows are 50 kcfs at McNary, John Day and The Dalles and 30 kcfs at Bonneville.

Low Flow Operations

Low flow operations at lower Snake River projects are triggered when inflow is not sufficient to provide for both minimum generation and the planned spill levels. In these situations, the projects will operate one unit at minimum generation and spill the remainder of flow coming into the project. As flows transition from higher flows to lower flows, there may be situations when flows recede at a higher rate than forecasted. In addition, inflows provided by nonfederal projects upstream are variable and uncertain. The combination of these factors may result in instances where unanticipated changes to inflow result in forebay elevations dropping to the low end of the Minimum Operating Pool (MOP). Since these projects have limited operating flexibility, maintaining minimum generation and the target spill may not be possible on every hour.

During low flow conditions, when the navigation lock is being emptied, the total spill remains unchanged but the spill stated as a percent of total flow may be temporarily reduced below the target spill percentage. This occurs because the volume of water needed to empty the navigation lock during periods of low flow is a greater percentage of the total flow than when flows are higher.

At Little Goose Dam, when day average flows in the lower Snake River are below about 40 kcfs, achieving 30% spill requires changing turbine operations between 2 units at the low end of the 1% of best efficiency range and one unit at the high end of the 1% range. This operation is incompatible with the more constant discharge upstream at Lower Granite Dam. It is also difficult to meet the constant FOP spill level downstream at Lower Monumental Dam. The unsteady flow at Little Goose also impacts that project's reservoir operation and can cause inadequate navigation depths at the downstream sill of the Lower Granite navigation lock. In 2008, through coordination with TMT during these low flow periods, Little Goose spill changed from the 30% level in the FOP to a flat spill pattern of approximately 11 kcfs to smooth out Little Goose discharges, meet Lower Monumental spill levels, and maintain the MOP operating range at Little Goose. A similar operation, modified as necessary to consider configuration or operational changes such as spillway weir and turbine unit 1 operations, will be implemented in 2009 if needed during low flow periods, in coordination with TMT.

Operations during Rapid Load Changes

Project operations during hours in which load and/or intermittent generation changes rapidly may result in not meeting planned hourly spill level because projects must be available to respond to within-hour load variability to satisfy North American Electric Reliability Council (NERC) reserve requirements ("on response"). This usually occurs at McNary, John Day and The Dalles dams. In addition to within-hour load variability, projects on response must be able to respond to within hour changes that result from intermittent generation (such as wind generation). During periods of rapidly changing loads and intermittent generation, projects on response may have significant changes in turbine discharge within the hour while the spill quantity remains the same within the hour. Under normal conditions, within-hour load changes occur mostly on hours

immediately preceding and after the peak load hours, however, within-hour changes in intermittent generation can occur at any hour of the day. Due to the high variability of within-hour load and intermittent generation, these load swing hours may have a greater instance of reporting actual spill percentages that vary more than the +/- 1% requirement than other hours.

Turbine Unit Testing around Maintenance Outages

Turbine units may be operationally tested for up to 30 minutes by running the unit at speed no load and various loads within the 1% of best efficiency range to allow pre-maintenance measurements and testing and to allow all fish to move through the unit. Units may be operationally tested after maintenance or repair efforts but before a unit comes out of a maintenance or forced outage status. Operational testing may consist of running the unit for up to 30 minutes before it is returned to operational status. Operational testing of a unit under maintenance is in addition to a unit in run status (e.g. minimum generation) required for power plant reliability. Operational testing may deviate from unit operating priorities and may use water that would otherwise be used for spill if the running unit for reliability is at the bottom of the 1% of best efficiency range. Water will be used from the powerhouse allocation if possible, and water diverted from spill for operational testing will be minimized. The Corps will coordinate this testing with the region through the Fish Passage Operations and Maintenance Coordination Team (FPOM).

Navigation Safety

Short-term adjustments in spill may be required for navigation safety, primarily at the lower Snake projects but may also be necessary at the lower Columbia projects. This may include changes in spill patterns, reductions in spill discharge rates, or short-term spill stoppages. In addition, adjustments to pool elevation in the Little Goose pool of up to 1.0 foot above the MOP operating range may be necessary to accommodate safe navigation at Lower Granite Dam during periods of low flow (approximately 40 kcfs or less). These adjustments may be necessary for both commercial tows and fish barges.

2009 SUMMER SPILL OPERATIONS

Lower Snake River Projects

Summer spill will begin on June 21 at Lower Granite, Little Goose, and Ice Harbor dams. However, at Lower Monumental Dam, fish run timing and research schedules may require transitioning to summer spill earlier than June 21. Such changes will be coordinated through TMT. Summer spill will occur through August 31, 2009 at all four lower Snake River projects. Summer spill levels are shown in Table A.

Lower Columbia River Projects

Summer spill will begin July 1 at John Day and The Dalles dams, and will begin June 21 at Bonneville Dam. However, at McNary Dam, fish run timing and research schedules may require transitioning to summer spill earlier than July 1. Such changes will be coordinated through TMT. Summer spill will occur through August 31, 2009 at all four projects. Summer spill levels are shown in Table A.

Table A. Summary of 2009 summer spill levels at lower Snake and Columbia River projects.²

Project	Planned Operations for Summer 2009 (Day / Night)	Comments
Lower Granite	18 kcfs / 18 kcfs	Same as 2008
Little Goose	30% / 30%	Same as 2008
Lower Monumental	17 kcfs / 17 kcfs	Same as 2008
Ice Harbor	45 kcfs / gas cap on non-test days; 30% / 30% or 45 kcfs / gas cap on test days	Same as 2008
McNary	40% / 40% or 60% / 60%	Same as 2008
John Day	30% / 30% on non-test days; 30% / 30% or 40% / 40% on test days	Same as 2008
The Dalles	40% / 40%	Same as 2008
Bonneville	85 or 75 kcfs day / gas cap night (85 kcfs day through July 20, then 75 kcfs day through August 31)	Same as 2008

SUMMER FISH OPERATIONS BY PROJECT

The following describes the 2009 summer spill operations for each project. Included in the description are planned research activities identified in the 2008 BiOp. The Corps, regional agencies, and Tribes are interested in the continuation of project research studies under the Corps' Anadromous Fish Evaluation Program (AFEP). The 2009 studies have been through the annual AFEP review process with the regional agencies and Tribes, with the study designs being finalized in an interagency meeting held on January 15, 2009. The studies are intended to provide further information on project survival and

² Table A displays in summary form the planned summer spill operations. More specific detail governing project operations is in the section entitled "Summer Fish Operations By Project."

assist the region in making decisions on future operations and configuration actions to improve fish passage and survival at the lower Snake and Columbia River dams.

Lower Granite

Summer Spill Operations June 21 through August 31, 2009: 18 kcfs (including approximately 6 kcfs from the RSW and 12 kcfs from training spill) 24 hours per day. See Table A for operational spill levels.

Changes in Operations for Research Purposes:

- Summer research operations: Normal summer spill patterns and rates as described in the FPP will be used. An alternate (bulk) spill pattern may be used at Lower Granite in summer, as discussed and recommended at the April 2009 FFDRWG meeting. This pattern was evaluated in 2006 and 2007 and will have the same spill level as the FPP spill pattern. There will be no specific spill level variations for testing.

Operational Considerations:

- Lack of power load or unexpected unit outages could cause involuntary spill at higher total river discharges that could result in exceeding the gas cap limits.
- During high flow periods when involuntary spill occurs, there may be periods where certain spill levels create hydraulic conditions that are unsafe for fish barges crossing the tailrace and/or while moored at fish loading facilities. If such runoff conditions occur, spill may be reduced temporarily when fish transport barges approach or leave the barge dock or are moored at loading facilities. If conditions warrant a spill reduction, the MOP elevation range at Lower Granite will be exceeded temporarily to enable the barge to exit the tailrace safely.
- Minimum spill: During periods of low flow before the spring freshet and during the summer period, there may be periods where spill quantities are limited so that tailrace conditions are not advantageous to fish passage. If such low runoff conditions occur, alternative spill operations at the dam will be coordinated through the TMT.
- Minimum generation: The minimum generation amount represents the operation of one unit at the lower end of its 1% of best efficiency range and is needed for power system reliability. This operation will result in individual turbine flows of approximately 11.3 kcfs – 13.1 kcfs at units 1 – 3 and 13.5 kcfs - 14.5 kcfs at units 4 - 6. There may be slight variations in the generation due to power system fluctuations. Also, the outflow will fluctuate because of changing head at the dam. This condition may occur in early spring before the freshet and during the late summer period with low flow conditions.
- Unit outages will occur for required maintenance activities. The outage schedule for the project is shown in the FPP. Dates are subject to change in coordination with FPOM or TMT.

Little Goose

Summer Spill Operations June 21 – August 31, 2009: 30% spill 24 hours per day. See Table A for operational spill levels.

Changes in Operations for Research Purposes:

- Spill duration for testing: Juvenile passage will be studied throughout the summer spill period.
- Summer research operations: 30% spill 24 hour/day. The spill pattern used in the spring will be continued in the summer. Final test conditions will be coordinated through FPOM and/or Studies Review Work Group (SRWG).
- Objectives of the biological test: The goals of this study include: (1) Determine the timing and route of passage for sub-yearling Chinook salmon relative to spillway weir spill and powerhouse operations; (2) Estimate route-specific and overall concrete survival of sub-yearling Chinook; (3) Determine the effects of spillway weir operation and associated training spill, as well as powerhouse operations, on smolt approach paths in the forebay of Little Goose Dam; (4) Estimate survival (concrete) as the first year to determine if BiOp performance standards are being met with the tested configuration and operation.
- Spill pattern during the biological test: The test spill patterns have been developed through ERDC modeling and in coordination with FPOM and/or SRWG.

Operational Considerations:

- Day average flows in the lower Snake River below about 40 kcfs can result in incompatible operations with Lower Monumental Dam and cause spill quantity fluctuations. Little Goose operations to resolve this issue are described in the Low Flow Operations section above (page 5).
- Unit outages will occur for required maintenance activities. The outage schedule for the project is shown in the FPP. Dates are subject to change in coordination with FPOM or TMT.
- Turbine Unit 1 Operation: For 2009, a new more limited operating range is set within the GDACS program for Little Goose Dam to restrict Turbine Unit 1 operation to approximately the upper 25% of the 1% of best efficiency range (about 16 kcfs). This will ensure a strong flow along the south shore to counter the strong eddy that forms during certain spill conditions. A strong south shore current is important for both adult fish passage and juvenile fish egress. Special turbine operations are expected to continue through the spring and summer spill periods until river flow can support only one operating turbine unit. Once low flow conditions occur, the full 1% of best efficiency range will be restored, to minimize impacts on spill levels.
- Minimum spill: During periods of low flow before the spring freshet and during the late summer period, there may be periods where spill quantities are so low that it creates tailrace conditions not advantageous to fish passage. If such flow conditions occur, alternative operations at the dam will be coordinated through the TMT.

- **Minimum generation:** The minimum generation amount represents the operation of one unit at the lower end of its 1% efficiency range and is needed for power system reliability. This should result in individual turbine flows of 11.3 kcfs – 13.1 kcfs at units 1 – 3 and 11.5 kcfs – 14.5 kcfs at units 4 – 6. There may be slight variations in the generation due to power system fluctuations. Also, the outflow will fluctuate because of changing head at the dam. This situation may occur in early spring before the freshet and during the late summer period with low flow conditions.

Lower Monumental

Summer Spill Operations Approximately June 21 – August 31, 2009: Spill 17 kcfs 24 hours per day (subject to 120%/115% TDG spill cap limits) with the RSW operating. See Table A for operational spill levels.

Changes in Operations for Research Purposes:

- **Spill duration for testing:** Summer testing will begin approximately June 21 or earlier, and lasting until mid-July. The dates of testing will be dependent on the availability of subyearling fall Chinook of sufficient size for tagging. Final dates for testing will be coordinated through FPOM and/or SRWG.
- **Summer research operations:** 17 kcfs 24 hours per day with one spill pattern treatment. The spill pattern will be the pattern used in 2008 and coordinated through FPOM and/or SRWG.
- **Objectives of the biological test:** Estimate passage distribution, survival, forebay retention, tailrace egress, and vertical distribution of fish passing over the RSW for subyearling fall Chinook under one spill pattern. Estimate survival (concrete) to determine if BiOp performance standards are being met with the tested configuration and operation.
- **Spill pattern during the biological test:** The 2008 FPP spill pattern will be used for summer testing.

Operational Considerations:

- Daily average flows near 30 kcfs results in incompatible operations with Little Goose Dam and results in spill quantity fluctuation.
- As in the spring, the amount of water spilled in the summer at Little Goose may affect the Lower Monumental spill volume (due to elevated TDG levels).
- Transit of the juvenile fish barge across the Lower Monumental tailrace, then docking at and disembarking from the fish collection facility, may require the level of spill to be reduced due to safety concerns. The towboat captain may request that spill be reduced or eliminated during transit. During juvenile fish loading operations, spill is typically reduced to 15 kcfs, but can be reduced further if needed for safety reasons. Loading periods can take up to 3.5 hours. Because of the time needed to complete loading at Lower Monumental, the Little Goose Project personnel will notify the Lower Monumental personnel when the fish barge departs from Little Goose. This ensures that BPA scheduling is provided advance notice for spill control at Lower

Monumental Dam. Reducing spill may cause Lower Monumental to briefly operate outside of MOP conditions.

- **Minimum spill:** During periods of low flow before the spring freshet and during the summer period, there may be periods when spill quantities are limited so that tailrace conditions are not advantageous to fish passage. This condition is interpreted to be a minimum spill level provided through the spillway weir only (approximately 6.8 kcfs with the reservoir operating at MOP). If such a low flow condition occurs, alternative operations at the dam will be coordinated through the TMT.
- **Minimum generation:** The minimum generation amount represents the operation of one unit at the lower end of its 1% of best efficiency range and is needed for power system reliability. This will result in individual turbine flows of approximately 11.3 kcfs – 13.1 kcfs for units 2 and 3 and 13.5 kcfs – 14.5 kcfs for units 4 – 6 and 16.5 kcfs – 19.5 kcfs for unit 1. There may be slight variations in the generation due to power system fluctuations. Also, the outflow will fluctuate because of changing head at the dam. This limit may occur in early spring before the freshet and during the late summer period with low flow conditions.
- **Unit outages** will occur for required maintenance activities. The outage schedule for the project is shown in the FPP. Dates are subject to change in coordination with FPOM or TMT.

Ice Harbor

Summer Spill Operations June 21 – August 31, 2009: Spill 30% 24 hours per day or 45 kcfs day / spill cap night; then 45 kcfs day / spill cap night after the end of the test, with the RSW operating. See Table A for operational spill levels.

Changes in Operations for Research Purposes:

- **Summer research operations:** Spill patterns will be verified and coordinated through FPOM and/or SRWG. Radio tagged fish will be monitored for passage route and survival.
- **Objectives of the biological test:** The objectives of the test are to determine passage routes and estimate route-specific and concrete survival under the two spill conditions for subyearling Chinook.
- **Spill pattern during the biological test:** Spill patterns will be verified and coordinated through FPOM and/or SRWG.

Operational Considerations:

- Minimum generation or higher powerhouse operation will occur at all times during the 2009 summer fish spill season, until repairs are complete at BPA's Sacajawea transmission facility near the project. Mobile capacitor groups remain in use at BPA's Franklin transmission facility to partially resolve power system issues. In addition, continuous generation is required at Ice Harbor Dam for power system stability and reliability. Normal unit operating priorities will be re-established when the Sacajawea transformer is returned to service, expected in July 2009.

- **Minimum spill:** During periods of low flow before the spring freshet and during the summer period, there may be periods where spill quantities are limited so that tailrace conditions are not advantageous to fish passage. The minimum spill for Ice Harbor Dam is 15.2 kcfs, which includes providing spill through the RSW and training spill to ensure good tailrace egress conditions. If such a low flow condition occurs, alternative operations at the dam will be coordinated through the TMT.
- **Minimum generation:** The minimum generation amount represents the operation of one unit at the lower cavitation limit. The cavitation limit is within the 1% of best efficiency range. This will result in individual turbine flows of approximately 8.5 kcfs – 11.5 kcfs at units 1 – 3 and 10.8 kcfs – 13.8 kcfs at units 4 – 6. Unit 2 has been modified by fixing the blades in a single position to eliminate an oil leak. As a result, its MW output and kcfs discharge at the low end of 1% will be higher than the other 5 units. There may be slight variations in the generation due to power system fluctuations. Also, the outflow will fluctuate because of changing head at the dam. This limit may occur in early spring before the freshet and during the late summer period with low flow conditions.
- **Unit outages** will occur for required maintenance activities. The outage schedule for the project is shown in the FPP. Dates are subject to change in coordination with FPOM or TMT.

McNary

Summer Spill Operations Approximately July 1 through August 31, 2009: 40% or 60% spill 24 hours per day, in two day blocks throughout the summer spill period. See Table A for operational spill levels.

Changes in Operations for Research Purposes:

- Spill duration for testing: Approximately early June through August 3. The dates of testing will be dependent on the size of fish, fish availability, and the number of treatments needed for testing. Final dates for testing will be coordinated through the SRWG.
- Summer research operations: 40% or 60% spill 24 hours per day. Continue to evaluate spillway weir performance by changing the configuration to optimize the spillway and reduce navigation issues. Each test spill level will occur for two days in a randomized block test design, throughout the period. Two spillway weirs will be in place during the test, located at spill bays 4 and 20.
- Objectives of the biological test:
 - Estimate passage and survival rates of subyearling fall Chinook salmon under two treatments.
 - Characterize subyearling fall Chinook behavior in the forebay of McNary Dam under two treatments.
- Spill pattern during the biological test: Spill patterns have been identified using the general model at ERDC by USACE Walla Walla District staff and representatives of the regional fisheries agencies and tribes. Test spill patterns are modifications of the

2003-2005 flat pattern and the 2008 test pattern to accommodate the new placement of the spillway weirs.

- After the study is complete, about August 3, the spillway weir in spill bay 4 will be removed. The spillway weir in spill bay 20 will remain in place. The project will return to the 2008 summer spill pattern. Spill schedule and configuration will be determined in coordination with FFDRWG and TMT. The spill schedule will consider fish passage, power system needs, and changing flow conditions.

Operational Considerations:

- Spillway weir 1 (relocated from spill bay 19) is located in spill bay 4. Spillway weir 2 remains in spill bay 20.
- During the periods when total river discharge exceeds approximately 320 kcfs, involuntary spill in excess of the States' TDG limits for fish passage may occur.
- In addition, low power demand may also necessitate involuntary spill during any given spill treatment.
- Spill will be curtailed as needed to allow safe operation of fish transportation barges near collection facilities downstream of the project. Spill changes will be minimized in order to reduce effects on spill research. Specifically, the spillway, including spillway weirs in spill bays 4 and 20, will be closed while barges are crossing the tailrace (15 – 30 minutes per crossing). Gate hoists at spill bays 4 and 20 are modified to allow closure with spillway weirs in place.
- Minimum generation: A minimum powerhouse discharge of 50 kcfs is required at all times to meet minimum generation requirements. The lower Columbia River dams provide some of the required generation capacity reserves for the power system. Due to this requirement and the constant fluctuations in power demands throughout the day, the 50 kcfs flow cannot be maintained precisely on an hourly basis. The flow may increase by as much as 10 kcfs for short periods. Therefore, the minimum generation flow should meet or exceed 50 kcfs for all hours.
- If total river discharge drops below about 90 kcfs, 40% spill treatments may be reduced to maintain 50 kcfs powerhouse discharge for minimum generation. Similarly, if total river discharge drops below about 135 kcfs, 60% spill treatments may be reduced to maintain a 50 kcfs powerhouse discharge.
- Minimum spill: During periods of low flow before the spring freshet and during the summer period, there may be periods where spill quantities are limited so that tailrace conditions are not advantageous to fish passage. If such a low flow condition occurs, alternative operations at the dam will be coordinated through the TMT.
- Unit outages will occur for required maintenance activities. The outage schedule for the project is shown in the FPP. Dates are subject to change in coordination with FPOM or TMT.

John Day

Summer Spill Operations July 1 – August 31, 2009: 30% or 40% spill 24 hours per day, then 30% spill 24 hours per day after the summer test. See Table A for operational spill levels.

Changes in Operations for Research Purposes:

- Spill duration for testing: Approximately early June to July 20. The dates of testing will be dependent on the size of fish, fish availability, and the number of treatments needed for testing. Final dates for testing will be coordinated through the SRWG.
- Summer research operations: If planned abatement measures are successful at reducing avian predation in the tailrace of John Day Dam, a repeat of the 2008 spillway weir test will be conducted. Two training spill percentages, 30% and 40% 24 hours per day, will be tested. If avian predation in the tailrace is at an unacceptably high level, to be determined during a May 21 SRWG meeting, spill will revert to the 2008 FPP summer pattern which is 30%, 24 hours per day. The two spillway weirs will be shut off to accommodate this, and a north bulked pattern will use spill bays 1-14.
- Objectives of the biological test: The objectives of the study are to assess passage distribution and efficiency metrics, forebay retention, tailrace egress, and survival for subyearling fall Chinook.
- Spill pattern during the biological test: Spill patterns for 30% and 40% spill have been developed at ERDC in coordination with regional agencies. These patterns are included in the FPP. From approximately early June to July 20, 30% spill versus 40% spill will be evaluated. Pending the outcome of the May 21 SRWG meeting, either spill patterns described in the 2008 FPP or the 30% spillway weir pattern will be used from the conclusion of the spillway weir test to the end of spill (approximately July 20 – August 31).

Operational Considerations:

- Wire lines in the avian wire array across the tailrace need to be replaced. A full spillway outage is required to accomplish the work. The Corps is coordinating with the region to stop spill during daylight hours for one or more days to repair the array. The outage is being considered for early June between spring and summer fish outmigration periods, and prior to the start of the summer spillway weir test.
- Minimum spill: During periods of low flow before the spring freshet and during the summer period, there may be periods where spill quantities are limited so that tailrace conditions are not advantageous to fish passage. If such a low flow condition occurs, alternative operations at the dam will be coordinated through the TMT.
- Minimum generation: A minimum powerhouse discharge of 50 kcfs is required at all times to meet minimum generation requirements. The lower Columbia River dams provide some of the required generation capacity reserves for the power system. Due to this requirement and the constant fluctuations in power demands throughout the day, the 50 kcfs flow cannot be maintained precisely on an hourly basis. The flow may increase by as much as 10 kcfs for short periods. Therefore, the minimum generation flow should meet or exceed 50 kcfs for all hours.
- Unit outages will occur for required maintenance activities. The outage schedule for the project is shown in the FPP. Dates are subject to change in coordination with FPOM or TMT.

- Unit outages and spill outages may be required to repair research equipment. These will be coordinated through FPOM and TMT.
- If river flows drop below about 75 kcfs then spill may need to drop below 30% spill in order to maintain station service and power system needs.

The Dalles

Summer Spill Operations July 1 – August 31, 2009: 40% spill 24 hours per day. See Table A for operational spill levels.

Changes in Operations for Research Purposes:

- Spill pattern during the biological test: No research is planned for 2009. The FPP spill patterns will be used.

Operational Considerations:

- When high river flows are such that available spill bays 1 – 6 cannot maintain 40% spill (when spill exceeds 162 kcfs), FPOM and TMT will discuss the preferred spill pattern and rate. The project may maintain 40% spill of the total river flow and depart from the spill pattern, or spill less than 40% of the total river flow using a pattern other than that shown in the FPP.
- Spill bays 10, 11, 13, 16, 18, and 19 are not operational due to wire rope and structural concerns. Spill bay 23 has undercutting issues but may be used during high flows.
- The spill pattern in the FPP is based on a nominal Bonneville forebay elevation of 74 feet.
- Minimum generation: A minimum powerhouse discharge of 50 kcfs is required at all times to meet minimum generation requirements. The lower Columbia River dams provide some of the required generation capacity reserves for the power system. Due to this requirement and the constant fluctuations in power demands throughout the day, the 50 kcfs flow cannot be maintained precisely on an hourly basis. The flow may increase by as much as 10 kcfs for short periods. Therefore, the minimum generation flow should meet or exceed 50 kcfs for all hours.
- Unit outages will occur for required maintenance activities. The outage schedule for the project is shown in the FPP. Dates are subject to change in coordination with FPOM or TMT.
- If river flows drop below about 90 kcfs then spill may need to drop below 40% spill in order to maintain station service and power system needs.

Bonneville

Summer Spill Operations June 21 through August 31, 2009: Spill 85 kcfs during daytime hours from June 21 through July 20, then spill 75 kcfs during daytime hours from July 21 through August 31. Spill to the 120%/115% TDG spill cap at night. Daytime spill hours change periodically and are defined in FPP Table BON-6. It takes

approximately 10 minutes to change between day and night summer spill levels. See Table A for operational spill levels.

Changes in Operations for Research Purposes:

- Spill duration for testing: No special spill operations are required in 2009. Spill patterns and durations from the FPP will be used.
- Summer research operations: No special spill operations are required for 2009 biological tests.
- Objectives of the biological test: Estimate juvenile subyearling Chinook passage distribution in response to a behavioral guidance structure at Powerhouse 2.
- Spill Patterns for summer operations: Spill patterns in the FPP will be used.

Operational Considerations:

- **Minimum generation**: A minimum powerhouse discharge of 30 kcfs is required at all times to meet minimum generation requirements. The lower Columbia River dams provide some of the required generation capacity reserves for the power system. Due to this requirement and the constant fluctuations in power demands throughout the day, the 30 kcfs flow cannot be maintained precisely on an hourly basis. The flow may increase by as much as 10 kcfs for short periods. Therefore, the minimum generation flow should meet or exceed 30 kcfs for all hours.
- **Unit outages** will occur for required maintenance activities. The outage schedule for the project is shown in the FPP. Dates are subject to change in coordination with FPOM or TMT.
- Turbine unit and corner collector outages may be required to repair hydrophones and other research equipment. These will be coordinated through FPOM.
- Minimum spill discharge level is 50 kcfs. This is to provide acceptable juvenile fish egress conditions in the tailrace.
- Actual spill levels at Bonneville Dam may range from 1 to 3 kcfs lower or higher than specified Table A. A number of factors influence this including hydraulic efficiency, exact gate opening calibration, spillway gate hoist cable stretch due to temperature changes, and forebay elevation (a higher forebay results in a greater volume of spill since more water can pass under the spill gate).
- The second powerhouse corner collector (5 kcfs discharge) will operate until the afternoon of August 31, 2009.
- A mid-season spillway outage will be required to survey the stilling basin for erosion. Pending the outcome of this survey, the 2009 spill operation may be altered to maintain dam safety. Changes to spill operations may include changing the spill pattern to avoid further erosion or discontinuing spill until repairs can be made. The mid-season survey will take approximately ½ day to complete. The Corps will coordinate this work through the Fish Facility Design Review Work Group (FFDRWG), FPOM, and TMT.

JUVENILE FISH TRANSPORTATION PROGRAM OPERATIONS

As noted above, the Corps' planned spill operations assume average runoff conditions. The following explains the juvenile fish transportation program under all runoff conditions and is consistent with the 2008 transport operations. The lower Snake River projects are described first, followed by McNary project operations. Detailed descriptions of project and transport facility operations to implement the program, including the transition from barges to trucks when fish numbers decrease in the summer, and the end dates for transport, are contained in FPP Appendix B.

Lower Snake River Dams - Operation and Timing

The 2009 Spring FOP provides information about the initiation of transport at the lower Snake River collector projects; however, the Snake River projected seasonal average (April 3 – June 20) flows were greater than 70 kcfs and the Corps initiated transportation on a staggered start basis. Dates to begin transport at the lower Snake River collector projects were coordinated through TMT.

The collection of fish for transport began at Lower Granite Dam on May 1 at 0700 hours. It began 4 days later at Little Goose Dam, on May 5 at 0700 hours; and began 3 days after that at Lower Monumental, on May 8 at 0800 hours. Barging of fish began the following day and will continue with collected juvenile fish barged from each facility on a daily or every-other-day basis (depending on the number of fish) throughout the spring and into the summer. Starting on or about August 15, fish will be transported by truck, pending numbers of subyearling Chinook collected. Transport operations will be carried out concurrent with FOP spill operations at each project and in accordance with all relevant FPP operating criteria. Fish transportation operations for the lower Snake River collector projects are described in FPP Appendix B.

Fish transportation operations are expected to continue through approximately October 31 at Lower Granite and Little Goose dams, and through September 30 at Lower Monumental Dam. Transportation operations may be adjusted due to research, conditions at the collection facilities, or through the adaptive management process to better match juvenile outmigration timing or achieve/maintain performance standards.

McNary Dam - Operation and Timing

Juvenile fish collected at McNary between April and the start of transport will be bypassed to the river. The normal operation is to bypass fish through the full flow bypass pipe, which has interrogation capability to monitor for PIT tags. Every other day, however, in order to sample fish for the Smolt Monitoring Program, fish are routed through the separator, interrogated for PIT tags, and then bypassed to the river.

Transportation will be initiated at McNary Dam during July 15 – 30, 2009 as per the 2008 BiOp (RPA 30, Table 4) and in coordination with NOAA Fisheries and TMT. Fish will be transported from McNary Dam by barge through August 16, then transported by

truck every other day. All fish collected will be transported except those marked for in-river studies. Fish are expected to be transported through September 30, 2009. The presence of factors such as excess shad, algae or bryozoans that can clog screens and flumes may result in discontinuing transport operations at McNary Dam before September 30. Detailed criteria for McNary transport are contained in the FPP, Appendix B.

Transportation operations may be adjusted for research purposes, due to conditions at the collection facilities, or as a result of the adaptive management process (to better match juvenile outmigration timing and/or to achieve or maintain performance standards). If new information indicates that modifying (or eliminating) transportation operations at McNary Dam is warranted, adaptive management will be used to make appropriate adjustments through the TMT coordination process.

TRANSPORT, LATENT MORTALITY, AND AVIAN RESEARCH

Spring operations to conduct research on the seasonal effects of transport and latent mortality are described in the 2009 Spring FOP. The avian predation study continues into the summer and is described below.

Avian Predation

A study is being conducted to evaluate the impacts of avian predation on salmonid smolts from the Columbia and Snake rivers. The study will determine how various biotic and abiotic factors are associated with differences in steelhead smolt vulnerability to predation by Crescent Island terns and Foundation Island cormorants. The study requests PIT tagging both hatchery and wild steelhead collected in the smolt monitoring sample at Lower Monumental and Ice Harbor dams, beginning April 1 and continuing through July. The recorded condition of a fish will be attached to a specific tag code and vulnerability to avian predation will be evaluated using PIT tag recovery data collected from the avian bird colonies. The study needs a minimum sample of 100 fish each day that are collected for condition by the smolt monitoring program.

EMERGENCY PROTOCOLS

The Corps and the Bureau of Reclamation will operate the projects in emergency situations in accordance with the WMP Emergency Protocols (WMP Appendix 1). The Protocols define emergency conditions and situations that may arise while operating the FCRPS projects, and the immediate actions that may be taken in the face of the emergency. The most recent version of the Emergency Protocols is located at: <http://www.nwd-wc.usace.army.mil/tmt/documents/wmp/2009/final/emerproto/>

COORDINATION

To make adjustments in response to changes in conditions, the Corps will utilize the existing regional coordination committees. Changes in spill rates when flow conditions are higher or lower than anticipated will be coordinated through the TMT. This could include potential issues and adjustments to the juvenile fish transportation program. Spill patterns and biological testing protocols that have not been coordinated to date will be finalized through the Corps' AFEP subcommittees, which include the SRWG, FPOM, and FFDRWG.

REPORTING

The Corps will provide periodic in-season updates to TMT members on the implementation of 2009 fish passage operations. The updates will include the following information:

- the hourly flow through the powerhouse;
- the hourly flow over the spillway compared to the spill target for that hour; and,
- the resultant 12-hour average TDG for the tailwater at each project and for the next project's forebay downstream.

The updates will also provide information on substantial issues that arise as a result of the spill program (e.g. Little Goose adult passage issues in 2005 and 2007), and will address any emergency situations that arise.

The Corps will continue to provide the following data to the public regarding project flow, spill rate, TDG level, and water temperature.

- Flow and spill quantity data for the lower Snake and Columbia River dams are posted to the following website every hour:
<http://www.nwd-wc.usace.army.mil/report/projdata.htm>
- Water Quality: TDG and water temperature data are posted to the following website every six hours: <http://www.nwd-wc.usace.army.mil/report/total.html> These data are received via satellite from fixed monitoring sites in the Columbia and Snake rivers every six hours, and placed on a Corps public website upon receipt. Using the hourly TDG readings for each station in the lower Snake and Columbia rivers, the Corps will calculate both the highest and highest consecutive 12-hour average TDG levels daily for each station. These averages are reported at:
http://www.nwd-wc.usace.army.mil/ftppub/water_quality/12hr/html/